

QUEENSLAND COAL MINING BOARD OF INQUIRY

Coal Mining Safety and Health Act 1999

Establishment of a Board of Inquiry Notice (No 01) 2020

Before:

Mr Terry Martin SC,
Chairperson and Board Member

Mr Andrew Clough,
Board Member

At Court 17, Brisbane Magistrates Court
363 George Street, Brisbane QLD

On Monday, 17 August 2020 at 10am
(Day 9)

1 THE CHAIRPERSON: Yes, Mr Hunter.
2
3 MR HUNTER: May it please the Board, I call Tyler
4 Mitchelson.
5
6 <TYLER MITCHELSON, affirmed: [10.07am]
7
8 <EXAMINATION BY MR HUNTER:
9
10 MR HUNTER: Q. Sir, will you tell us your full name?
11 A. Tyler Mitchelson.
12
13 Q. And you are the chief executive officer of Anglo
14 American Metallurgical Coal?
15 A. Yes, that's correct.
16
17 Q. How long have you held that position?
18 A. Since April 2018.
19
20 Q. Prior to that, did you hold another role within Anglo,
21 if I may call the organisation that?
22 A. From April 2014 to 2018, I was the group head of
23 integration for Anglo American.
24
25 Q. Your qualifications are in commerce and accounting;
26 correct?
27 A. A finance background, yes.
28
29 Q. Do you have in particular a Bachelor of Commerce and
30 Accounting from the University of Manitoba?
31 A. Yes.
32
33 Q. And you're a chartered accountant with a specialty in
34 accounting and business management?
35 A. Yes, that's correct.
36
37 Q. But you've been involved in the mining industry since
38 1995?
39 A. Yes.
40
41 Q. In addition to your role with Anglo, you're a director
42 on the board of the Queensland Resources Council?
43 A. Yes, that's correct.
44
45 Q. And the Mineral Resources Council of Australia?
46 A. Yes, that's correct.
47

1 Q. So can we take it that despite the qualifications that
2 you hold, you have a thorough understanding of the
3 operations of Anglo American businesses in coal mining in
4 this State?

5 A. Yes. Over the 25 years of experience, primarily
6 worked in sites as opposed to corporate offices, so the
7 operating experience.

8
9 Q. Just speak up a bit, I'm sorry.

10 A. Sorry. Over the 25 years of mine experience, most of
11 my experience actually occurs at a site level as opposed to
12 a corporate level.

13
14 Q. If I ask you a question that's outside your expertise,
15 could you let me know?

16 A. Yes, I will.

17
18 Q. I understand that as part of your preparation to give
19 evidence in these proceedings, you've done some thinking
20 about how the Anglo business might better go about its
21 operations.

22 A. Yes.

23
24 Q. Can we start, then, by you sharing those thoughts with
25 us?

26 A. Since starting at Anglo, or since starting in the
27 Met Coal business as CEO, it has been a very successful
28 business. In my witness statement, I refer to
29 a transformation program called Pathway to Excellence that
30 we put in place, or I put in place, in June 2019, and
31 that's the foundation for a lot of the work we're doing
32 around improving the business performance to achieve - and
33 you'll see in that document it's actually got our five
34 strategic pillars, one of them obviously being a safety one
35 with zero harm, but looking at achieving an overall
36 strategy, so in developing that, three main pillars within
37 that program around what they've called the Anglo operating
38 model, looking at the organisational model and looking at
39 technology.

40
41 The intent, as the document says, is a transformation
42 program. The business has been incredibly successful, but
43 when we looked at our strategy and what we wanted to
44 achieve, we needed to change the way we are doing business.

45
46 So out of that program, with the operating model, it
47 is a standard program across all of Anglo American. It is

1 really focused on a business framework for organising how
2 you do business. So it starts with defining what your
3 expectations are and it works through a very detailed
4 planning process on operating strategies, on risk
5 mitigation strategies; it looks at detailed planning around
6 defining what the word "plan" is, and planning work in
7 great detail, scheduling it, executing that work, and then
8 measuring it in detail to understand were you effective,
9 and then it affects your expectations and your planning
10 program as well.

11

12 This is one of the opportunities we see, you know, to
13 achieve all five pillars of our strategy, and the theory
14 that safe production has got to be the focus of the
15 business. A safe mine is a productive mine, and working
16 through particularly the planning components -
17 a well-planned task is at least 70 per cent safer than an
18 unplanned task, and at least 30 to 40 per cent more
19 effective.

20

21 On top of that, we've looked at our organisational
22 model, so the people component: how are we organising
23 work, do we have the right capabilities in place, do we
24 have the right resources, are people authorised to make the
25 right decisions at the right time, and really looking at
26 that composition of the work we have and is it being
27 resourced effectively; and then across all of that, looking
28 at our technology platform.

29

30 The way technology has moved just even in the last
31 five years gives us significant opportunity to improve the
32 business both from a safety and a productivity basis in
33 particular, and, as well, digitising some of the processes
34 to make it more efficient for people to do less paperwork
35 and more focus on the actual doing of the work and the
36 thinking part.

37

38 Q. So what does all that mean in a practical sense?

39 A. In a practical sense, what it has allowed us to do is
40 look at our business process, and one of the documents
41 referred to is our strata and gas management, so how we
42 actually manage gas or strata in the business. So you look
43 at all of your business processes as to what is it that
44 we're trying to achieve and be clear on that and work
45 through how do we achieve that in the end, right from the
46 planning phases as to gas modelling and analysis, defining
47 what the operating strategies are, pre-drainage,

1 post-drainage, ventilation, and working all the way through
2 to what are the actual tasks, and it goes right down to
3 a daily basis, how we're executing against that and how
4 we're measuring ourselves against that. So it's an
5 opportunity to improve that business process to actually
6 achieve what we want in the strategy, be more efficient,
7 and it's going to highlight some of the areas where we can
8 improve and highlight specific tasks that we need to do.
9

10 In the case of gas management, it definitely
11 highlighted that we had the exceedances and the operational
12 issues around gas in the mine site. That started and
13 initiated a significant amount of work and focus of the
14 business with gas management workshops that we had twice
15 with external experts to be able to better define what is
16 our operating and our risk strategy around delivering on
17 the gas management targets and, in addition to that,
18 redesigning the processes at the same time.
19

20 Q. Do I take it from what you've just told me that you
21 accept that gas management has been a problem?

22 A. It's been a focus of the business. If we look over
23 the last few years at the gas management that we have in
24 place, it is best in class in industry, when we look at the
25 modelling we've got, the methods we use for pre-drainage,
26 post-drainage, ventilation, monitoring, but we were still
27 having incidents, and these are some of the incidents that
28 came through as the HPI, and gas levels that didn't allow
29 us to achieve some of our business results, so we knew that
30 was an opportunity to continually improve and continually
31 focus to push forward.
32

33 Q. I'll ask you the question again: do you accept that
34 gas management has been a problem?

35 A. Gas management has been an issue to achieve our
36 results in the business.
37

38 Q. Well, it's been problematic, hasn't it?

39 A. It has caused us, as noted, the HPIs, exceedances of
40 the regulatory HPIs, and impacts into the operations of the
41 business, so it is a problem and it's something that we're
42 looking to fix.
43

44 Q. The things that you've been telling me about so far
45 are very high-level concepts. In terms of what it actually
46 means for how the work is done on the mine, what do you see
47 as being the areas where Anglo could improve the way it

1 does the work?

2 A. I think with regards to gas management, first and
3 foremost is our modelling. That defines for each panel
4 what is our gas management strategy for that panel. So
5 that will include pre-drainage, it can be from surface or
6 it can be underground; it looks at post-drainage, at goaf
7 drainage capacity; it considers your ventilation strategy
8 as to how much air is moving across the face to dilute the
9 gas that's not coming out of the post-drainage; it also
10 looks at your operating practices as to how fast you're
11 retreating the longwall - faster typically means more gas
12 is emitted.

13
14 So in all cases we go through, in our annual planning
15 process - we will go through a review of all of the
16 technical aspects of what does the gas modelling tell us,
17 what are the mitigation strategies that we need to put in
18 place on a panel-by-panel basis, and then that's included
19 in our business plan as something that's managed on a daily
20 basis within the operation and reported back through
21 various monthly routines.

22
23 Q. So do I understand you to be telling me that the plan
24 for the future is that a longwall block, for example, will
25 only be deemed ready for development once all of the gas
26 and strata and structure requirements have been put in
27 place and have been approved?

28 A. Yes.

29

30 Q. Has that not been the case up until now?

31 A. Sorry, that is the case now. The opportunity for us
32 is to improve our understanding of the modelling and
33 improve our understanding of some of the mitigation
34 strategies. Before a longwall panel starts, as part of our
35 planning process and as part of the SSE's accountability,
36 a full risk assessment is done to ensure the panel is safe,
37 so the in situ gas contents are at the level they should be
38 to allow you to mine and enter that panel and mine it
39 safely, the ventilation controls are in place, the
40 post-drainage holes are in place. The opportunity is to
41 learn from the previous panel and the performance to adjust
42 our strategy.

43

44 Tim, in the Grasstree team, was here previously and
45 looking at gas drainage capacity on a goaf drainage basis,
46 did we have the right strategy and was the model telling us
47 the right thing.

1
2 In the case of Grosvenor, going from 103 to 104, we
3 chose to increase the goaf drainage density from 50 metres
4 to 25 metres. That didn't work in Grasstree, but it
5 actually works well at Grosvenor when we tested it through
6 103.

7
8 So as we're developing the strategy for that
9 particular panel, we go through the full risk assessment.
10 The site does it, but we also challenge, through our
11 business planning process, with technical experts from our
12 Brisbane office.

13
14 Q. Did I just hear you say a moment ago that increasing
15 the density of your goaf drainage at 104 at Grosvenor
16 worked?

17 A. It had a positive impact compared to the performance
18 on 103. It did not address all of the HPIs that we
19 experienced in the panel.

20
21 Q. 104 was operating, what, from February through till
22 6 May?

23 A. Yes.

24
25 Q. And there were 14 methane-related HPIs on the
26 longwall?

27 A. Yes.

28
29 Q. And that was despite the fact that you increased the
30 goaf drainage hole spacing - or decreased, I should say --
31 A. Decreased it.

32
33 Q. -- from 50 metres to 25 metres?

34 A. Yes.

35
36 Q. The HPIs continued to occur, notwithstanding the
37 taking of that step?

38 A. Yes.

39
40 Q. Then, of course, we have the events of 6 May as well?

41 A. Yes.

42
43 Q. Do I understand from what you're saying, though, that
44 the operation underground is driven by safety, not by
45 production?

46 A. Mmm-hmm. Safety is our primary focus. I refer to it
47 as safe production.

- 1
2 Q. So the idea is that you produce at a level that's
3 safe?
4 A. Mmm-hmm.
5
6 Q. You don't adapt your safety system so as to meet
7 production targets?
8 A. No. We never do that.
9
10 Q. That would just be completely wrong?
11 A. Fundamentally - you know, it's against the core values
12 of the business, it's against my own personal core values.
13
14 Q. I'll come back to this, but do you ever recall -
15 you're familiar with the Enablon system, obviously?
16 A. Mmm-hmm. Yes.
17
18 Q. You get Enablon reports regularly, if not daily?
19 A. I get them daily.
20
21 Q. When there's an HPI - and when I'm talking about an
22 HPI, I mean an HPI that is reported to the department - you
23 would see the learning from incidents report that gets
24 prepared?
25 A. The daily notification, it just describes the
26 incident. It doesn't have all of the attached
27 documentation to it.
28
29 Q. I realise that, but you would see, wouldn't you, the -
30 I'll call them LFIs, the learning from incidents reports?
31 A. I'm familiar with those documents. I wouldn't
32 necessarily go review them in detail for every HPI.
33
34 Q. Can I ask you whether you ever recall reading these
35 words in the context of a methane-related HPI - that is,
36 a solution or a response to it: "Develop a plan to
37 increase goaf drainage capacity for peak SGE (specific gas
38 emission) areas of Grosvenor to reduce tailgate methane
39 concentrations to meet business plan productivity targets"?
40 Have you ever heard those words?
41 A. Not specifically, but I believe I understand what
42 they're targeting there.
43
44 Q. That would be contrary to the philosophy you just told
45 me about, wouldn't it?
46 A. I guess I look at it in the context that we have to
47 have the systems and processes in place, and drainage

1 strategies, to be able to deliver on the production target.
2 First and foremost is the safety and ensuring those gas
3 levels are met.
4

5 Q. Would not a solution that's consistent with the
6 philosophy you mentioned a moment ago be to reduce
7 production so as to not exceed the goaf drainage capacity?

8 A. Yes, absolutely, and that is - one of the things
9 through our business planning process, we did a full risk
10 review workshop at the end of 2019 and looked at every
11 single site, but in the context of Grosvenor, in looking at
12 what we had for a strategy for strata, gas management and
13 the overall operation of the business, we made a conscious
14 choice to actually operate and set the business plan about
15 75 per cent of what we achieved on the previous panel, and
16 that was in recognition of the challenging strata
17 conditions that we had, again, the gas issues that we had
18 on the previous panel, and the fact that while we had
19 increased the goaf drainage capacity with density, our goaf
20 drainage blowers and skids weren't going to be there until
21 June.
22

23 Q. But just coming back to those words that I put to you,
24 and there will be some evidence about these matters in the
25 next tranche of hearings, but if you can accept for present
26 purposes that those were some words used by Anglo
27 employees, and I'm talking senior employees, as a solution
28 to the methane HPis on the longwall, would you not expect
29 someone who was proposing a solution to say, "Develop
30 a plan to reduce production so as to avoid exceeding goaf
31 drainage capacity for peak specific gas emission areas of
32 Grosvenor"?

33 A. And it would be, in the context of that statement -
34 I'm not sure who said it, but in the context of how we
35 would look at that, it's actually both. So, yes, part of
36 our operating strategy is changing the retreat rates and
37 lowering production levels. As part of Grosvenor's
38 strategy in particular, there is a different mining method.
39 When you're cutting in a longwall, you cut
40 bi-directionally, so you cut both ways. One of the ways to
41 manage the tailgate gas is you cut uni-directionally and
42 only come back. That was an operating strategy that was
43 discussed during our planning process and was one of those.
44

45 So while the structure of the sentence may sound like
46 we're putting production in front of safety, in the end
47 it's both have to come together.

1
2 Q. If I can just deal with the sentence, "Develop a plan
3 to increase goaf drainage capacity" - that's not an
4 immediate solution, is it? It's not going to stop an HPI
5 happening tomorrow, is it, the development of a plan?

6 A. No.

7
8 Q. So would not, at the very least, a short-term
9 objective or a short-term solution be to reduce the
10 production rate so as to not exceed the goaf drainage
11 capacity?

12 A. Yes, that's absolutely an option.

13
14 Q. You would expect, wouldn't you, that senior management
15 would be proposing that explicitly as a response?

16 A. Absolutely. And this is one of the tools, along with
17 the plan - there will be short-term parts of the plan that
18 we can address in a very quick time, and I think you've
19 heard that from some of the team at Grosvenor - sorry, at
20 Grasstree and Moranbah North, there's short-term things we
21 can do, but there's also longer-term strategy elements that
22 we have.

23
24 Q. Can I ask you, I'm sure you're familiar with it, the
25 definition in the Coal Mining Safety and Health Act of
26 a high potential incident?

27 A. Yes.

28
29 Q. You understand that it's an event or a series of
30 events that causes or has the potential to cause
31 a significant adverse effect on the safety or health of
32 a person?

33 A. Yes.

34
35 Q. You accept that the use of the word "potential" is
36 critical?

37 A. Yes.

38
39 Q. Indeed, in Anglo's own risk assessment matrix, which
40 we'll come to in a moment, it's the potential outcome that
41 is important, not what actually happened?

42 A. Yes.

43
44 Q. And in the context of a methane exceedance, can
45 I suggest to you that the risk with a methane exceedance is
46 that you don't know how high it's going to go.

47 A. Yes.

1
2 Q. And although you can have various protective measures
3 regarding ignition sources --

4 A. Yes.

5
6 Q. -- there's always the risk that they will fail?
7 A. Yes, there is that risk.

8
9 Q. And so do you agree with me that putting to one side
10 a sudden or temporary increase that the ventilation system
11 quickly reduces, do you accept that an exceedance of
12 2.5 per cent methane in the atmosphere in a part of a mine
13 used for work or travel is an event that has the potential
14 to cause a significant adverse affect on the safety or
15 health of a person?

16 A. It does have the potential.

17
18 Q. It does?

19 A. Yes.

20
21 Q. Is that because an excursion into the explosive range,
22 plus ignition, has the potential to, at the very least,
23 cause permanent disability?

24 A. Yes.

25
26 Q. And of course fatalities and multiple fatalities?

27 A. Yes.

28
29 Q. Obviously you're aware of the history of methane
30 explosions in this State alone, as well as all over the
31 world?

32 A. Yes.

33
34 Q. So accepting that an exceedance of 2.5 per cent
35 methane is an event that has the potential to cause
36 a significant adverse effect on the safety or health of
37 a person, it's quite wrong to say, "Well, the potential
38 outcome is just a lost time injury"?

39 A. In the context of the HPI, at 2.5 per cent - and this
40 is the context of how we evaluate the potential impacts,
41 and again above 2.5 per cent increases that risk; above
42 5 per cent, being the lower level for methane ignition,
43 would be that event that creates the potential. So between
44 2.5 and 5, we look at that as the broader suite of controls
45 that were in place for that specific incident and the
46 potential for that incident to hit 5 per cent.

47

1 Q. But my point, and I think you agreed with me a moment
2 ago, is that the problem is once it goes above
3 2.5 per cent, you don't know how high it's going to go, do
4 you?

5 A. With a sudden inrush, no, you don't know how high it's
6 going to go. Based on our experience, yes, you get methane
7 exceedances that raise, and they're generally slow. With
8 the ventilation system, we get the dilution.

9
10 Q. But you've agreed with me that an exceedance above
11 2.5 per cent is an event that has potential to cause
12 a significant adverse effect on the safety or health of
13 a person. I'm talking about potential.

14 A. Yes.

15
16 Q. The potential is more than simply a lost time injury;
17 surely you'd agree with that?

18 A. The potential?

19

20 Q. Yes.

21 A. Yes.

22

23 Q. You understand that in New South Wales it's not
24 2.5 per cent; it's 2 per cent?

25 A. Yes. I'm aware of that.

26

27 Q. Can we go, please, to this document. It's
28 AAMC.001.015.0010, and could we go to page 6 of the
29 document. Do you recognise that as being one page of the
30 Anglo American risk matrix?

31 A. Yes, I do.

32

33 Q. This is how, across the organisation, risks are
34 assessed and calculated?

35 A. Yes.

36

37 Q. Across the top, we have the various outcomes, and if
38 we could zoom in, please, so that we can see the top row.
39 We can see 1 is "Insignificant", a first aid case, all the
40 way through to 5, which is "Major", numerous permanent
41 disabilities or multiple fatalities. Number 4 is "High",
42 permanent disability or single fatality.

43 A. Yes.

44

45 Q. So, consistently with what you've just told me, an
46 exceedance above 2.5 per cent methane in an area where
47 people are working or travelling, in terms of the potential

1 outcome, that would be a 4. Do you agree?

2 A. I think in the context, if you just look at that
3 component alone, potential. But in the context of when we
4 look at an incident, we look at the entire incident. So
5 a methane exceedance of 2.5 per cent, what were the
6 controls and what were the circumstances around the broader
7 incident?

8
9 Q. So are you telling me that you look at what actually
10 happened, that is, it didn't go into the explosive range
11 and there was no ignition, so there was no risk?

12 A. We look at the actual occurrence of the incident, and,
13 as you say, yes, the potential to go above, but that
14 potential takes into the context of the broad - you know,
15 and in this case it's explosion and/or a fire and it looks
16 at the broad risks or the broad controls of the entire
17 incident to what the potential could have occurred.

18
19 Q. The potential is that the exceedance could have gone
20 above 2.5 per cent into the explosive range, and, if it
21 did, there might have been a source of ignition.

22 A. It has that potential, yes, I would agree.

23
24 Q. I'm just struggling, given the concession you made
25 a moment ago, to understand how it could possibly be that
26 you would regard an exceedance of methane above
27 2.5 per cent, other than a sudden or transitory one that is
28 immediately dispersed by the ventilation system, as
29 anything other than a level 4.

30 A. Yes, in the context of how we look at the entire event
31 and not just the 2.5 per cent, it would be evaluated there.
32 I understand the point of 2.5 per cent potentially reaching
33 a 5 per cent mixture can be a 4 in our categorisation.

34
35 Q. But you understand, don't you, that at Anglo, pretty
36 much across the board, a methane exceedance DNRME HPI is
37 never treated as a 4 or a 5?

38 A. Not in the events that we have. In an event that
39 occurred where that methane did hit 5 per cent, it should
40 come through as the 4 or 5.

41
42 Q. So it would have to go above 5 per cent for it to be
43 a 4 or 5?

44 A. Yes, or close to it, and that's something that we do
45 need to get some clarity around within the business.

46
47 Q. And as we'll see in due course, Anglo has two types of

- 1 HPI, doesn't it?
- 2 A. Yes, there's the Anglo American definition of an HPI,
3 and this is any HPI - well, it's a potential incident that
4 has the 4 or 5 consequence. Previous companies, we called
5 them PFIs, potential fatal incidents. It's coincidentally
6 the same name as the department, HPIs.
7
- 8 Q. But you have these DNRME HPIs as well?
- 9 A. Yes.
- 10
- 11 Q. But they don't qualify as Anglo HPIs, or not
12 necessarily?
- 13 A. Not necessarily. They can. They're evaluated across
14 the same matrix, so I would - actually, I know, anything
15 that would be an Anglo HPI will definitely be
16 a departmental HPI.
17
- 18 Q. But not the other way round?
- 19 A. Not necessarily.
- 20
- 21 Q. And as far as you're aware, none of the HPIs that
22 occurred at, let's say, Grasstree and Grosvenor were,
23 according to your system, level 4 or 5 incidents?
- 24 A. No, they would not classify as an Anglo HPI.
25
- 26 Q. They were DNRME HPIs?
- 27 A. Yes, yes.
28
- 29 Q. Under the Anglo system, what are they, then - an
30 unwanted event?
- 31 A. They're trafficked specifically in our Enablon system
32 and reported specifically as a department HPI.
33
- 34 Q. Now, we spoke earlier, when you were telling us about
35 how Anglo could do its business better, about the
36 objectives.
- 37 A. Mmm-hmm.
38
- 39 Q. Could we go, please, to this document,
40 AAMC.001.031.0142. If we go to the last page of the
41 document, page 5, we can see it's a document with your name
42 at the foot of it and the date of June 4, 2019.
- 43 A. Yes.
44
- 45 Q. Do you recognise the document?
- 46 A. Yes, I do.
47

- 1 Q. Did you write it?
2 A. Yes, I did.
3
- 4 Q. This is part of the business transformation you were
5 talking about?
6 A. Yes, it is.
7
- 8 Q. At the top of the first page, if we can go back to
9 that, please, the transformation approach that you describe
10 in the first paragraph is to "rapidly achieving our
11 Met Coal business strategy".
12 A. Yes.
13
- 14 Q. That strategy was to achieve the vision of being the
15 most valued Met Coal business in the world?
16 A. Yes, it is.
17
- 18 Q. Below the redacted section, if we could scroll down,
19 please, you speak about that ambition and strategy being
20 extremely challenging - yes?
21 A. Yes.
22
- 23 Q. But then if we go to the last paragraph, you say:
24
25 *We are not where we need to be on our*
26 *safety performance and our sustainability*
27 *strategy and programs are still in the*
28 *early stages of development.*
29
- 30 So this is June 2019.
31 A. Yes.
32
- 33 Q. What did you mean when you said, "We are not where we
34 need to be on our safety performance"?
35 A. From a safety perspective, the Met Coal business, I'm
36 going to say since 2015, probably a 30 per cent improvement
37 year on year, and a material reduction, you know, from
38 40 Anglo HPIs down to about 13. And as part of our
39 approach to safety and achieving zero harm, which is the
40 part that's redacted in the document, as our safety goal -
41 and I think looking at the Brady report, the chronic unease
42 and the continual need to always push is what that is
43 getting at. We can never be satisfied with where we are
44 right now.
45
- 46 Q. This is in June of last year, so it's before the
47 period embraced by the terms of reference for this Board of

1 Inquiry.

2 A. Yes.

3

4 Q. You're aware, aren't you, that in July, so the month
5 after you wrote this, there were 10 methane HPIs on the
6 longwall at Grosvenor?

7 A. I wasn't aware of the specific date, but I'm aware of
8 the HPIs at Grosvenor throughout 2019.

9

10 Q. You're aware, aren't you --

11 A. Yes.

12

13 Q. -- that in a single month of July, there were 10?

14 A. Yes.

15

16 Q. Were you notified of those?

17 A. I was notified through the daily reports and, as well,
18 through the monthly - call them MPRs, or monthly
19 performance reviews, the gas exceedances would be discussed
20 there, and as well in conversations with my head of
21 underground ops, operations, Glenn Britton, we would be
22 talking about those.

23

24 Q. I'll come back to the reporting structure in due
25 course, but I suppose in a general sense my question is do
26 you recall in July 2019 being alarmed or concerned at the
27 number of DNRME HPIs at Grosvenor?

28 A. Specifically in July, I can't say that I remember that
29 date, but the gas performance across all of our mines was
30 a significant concern to me. That is a reinforcing example
31 of what we needed to do to change our approach to gas
32 management. That would have led to, obviously, the work
33 that we're doing around redefining our processes around gas
34 management but also the gas management workshop, which we
35 ran I believe it was in October of 2019, following up on
36 a previous one, to be able to get external experts, to be
37 able to develop the strategy as to how we're going to
38 manage this so it doesn't occur.

39

40 Q. That strategy would not be to plan to improve your
41 goaf drainage to meet production targets?

42 A. The strategy - it did include goaf drainage as one of
43 the aspects, certainly, and that led to, at Grosvenor, the
44 whole density test work we've done, the additional goaf
45 drainage capacity we're putting in place, but it also
46 looked at the operating strategy. Again, when we set the
47 plan for the 104 panel, it was pulling that production

1 expectation back.

2

3 Q. Can we go over the page to page 2, please. At the
4 first line, do you see there:

5

6 *To achieve our strategy, the Met Coal*
7 *business cannot just run harder with the*
8 *current systems, processes and management*
9 *philosophy ...*

10

11 I'm just trying to understand why you would say that. Did
12 you say that to correct an impression that might have
13 existed that that's what people would or should do?

14 A. The context of that statement was the Met Coal
15 business has been a very successful business with dramatic
16 improvements, as I said, across safety and productivity
17 from 2013, 2014, right up until the time I arrived. Where
18 we want to go as a business to achieve that strategy, it
19 was an opportunity to actually look at how we do our
20 business, what are those systems in place, and using the
21 same processes and systems and controls and technologies
22 were not going to get us to the same place that we need to
23 be. So there was an acknowledgment of, we're good, but
24 we're not as - not good enough, and there's an opportunity
25 to improve.

26

27 Q. Because there's an acknowledgment four lines below
28 where you say:

29

30 *Our safety performance is not moving*
31 *quickly enough with too many injuries.*

32

33 A. Yes.

34

35 Q. Injuries is one of the metrics that you use to measure
36 your safety performance - yes?

37 A. Yes, it is.

38

39 Q. What about the management of your catastrophic risk -
40 that is, the potential for something catastrophic to occur?

41 A. Yes.

42

43 Q. As opposed to a broken finger or a sore knee or
44 whatever.

45 A. Yes.

46

47 Q. Do methane exceedances on the longwall face factor in

1 to how you manage or assess your catastrophic risk?

2 A. Yes, they do.

3

4 Q. When we look at documents that set out the safety
5 performance of the various Anglo mines, we will see, will
6 we, the DNRME HPIs being tracked?

7 A. In some of the summary - they're tracked all through
8 the Enablon system, with the LFI process for each one of
9 them and the actions coming from the LFI process. They do
10 not necessarily flow up into the standard Anglo reporting,
11 which is the Anglo HPIs and really a focus around the Anglo
12 American HPHs and your traditional LTIs, recordable
13 injuries.

14

15 Q. I'll come to some documents in due course, but am
16 I correct if I put it this way: when you're tracking your
17 safety performance, Anglo looks at Anglo HPIs?

18

A. Yes.

19

20 Q. Lost time injury?

21

A. Yes.

22

23 Q. Total recordable case frequency rates?

24

A. Yes.

25

26 Q. And occupational illness frequency rates?

27

A. Yes.

28

29 Q. Those are the four indicators?

30

A. Those are part of the four indicators. We also look
31 at high potential hazards, which is again really a focus of
32 this business, trying to get to the hazard before it turns
33 into an incident.

34

35 We also look at, track, visible felt leadership, so
36 this is one of our key elements to our safety program of
37 having people out in the field, talking to the workers,
38 observing tasks that are happening. So we set up a target
39 for each one of the sites and they report against achieving
40 that target every month.

41

42 We also have critical control monitoring that's
43 reported every month, that comes through, that I look at -
44 or the business looks at to ensure the critical controls
45 are operating effectively in the business.

46

47 Q. Can you tell me how DNRME HPIs are factored in to the

1 risk assessment processes at the mine, or at Anglo, I'm
2 sorry?

3 A. Yes, there's a couple of different ways that comes
4 through. From a Met Coal level, we have a risk register
5 that we update twice a year, and that has all of the risks
6 contained in there. And there is an assessment every
7 six months, have the risks changed based on the controls we
8 have in place and the performance?

9
10 In the case of department HPIs, that will be
11 considered as a risk profile change based on the
12 occurrences or other incidents, whether it's an Anglo HPI,
13 accident and/or, in the case of gas, they were noted in the
14 risk assessment against that, and that's updated. The gas
15 one in particular is owned by one of the MCLT, and those
16 actions to address those are built into the site plan or it
17 could be built into our technical group to provide some of
18 the longer-term solutions. So we do see them there as an
19 impact or a risk profile.

20
21 Q. Could we go, please, to document AAMC.001.031.0147_U.
22 Do you recognise this document?

23 A. Yes, I do.

24
25 Q. It's not a document that has anyone's name or
26 signature at the end of it. Do you know who wrote it?

27 A. I had one of my team write it and I edited it for the
28 final documentation, so it came through me.

29
30 Q. So you're happy to accept responsibility for the
31 contents of it?

32 A. Yes.

33
34 Q. Do you know when this document came into existence?

35 A. This would have been produced - there's no date on
36 here - would have been produced in February.

37
38 Q. February of this year?

39 A. January or February of this year, probably February.

40
41 Q. The first line talks about "the Anglo American Burning
42 Ambition". "Burning Ambition" has capitals at the start of
43 each word. What's "Burning Ambition"?

44 A. So, as a group, Anglo American globally has set
45 targets - "targets". They've created a burning ambition,
46 it's to double cashflow, double the EBITDA by, you know, by
47 I think 2023, so this is a target they've set within the

1 broader Anglo American business.

2

3 Q. You said EBITDA?

4 A. Earnings before interest, taxes --

5

6 Q. Just for the benefit of the reporter to break down the
7 acronym, that's all. E-B-I-T-D-A?

8 A. Yes.

9

10 Q. So the objective was to take "the
11 Moranbah/Grosvenor" - and when you say that, you're
12 referring to Moranbah North --

13 A. Yes.

14

15 Q. -- and Grosvenor. So that the two of them together
16 are producing 24 mega tonnes per annum?

17 A. Million tonnes.

18

19 Q. Million tonnes, I'm sorry, per annum?

20 A. Yes.

21

22 Q. As at January 2020, what was the production capacity
23 at Grosvenor, do you know?

24 A. Grosvenor, the 2019 production - I'll get the number
25 slightly wrong, it was around --

26

27 Q. I'm just interested in a rough idea.

28 A. Around 7.3, 7.4 million tonnes for 2019.

29

30 Q. What about Moranbah North?

31 A. Moranbah North would have been, for 2019, 8.5 to 9.

32

33 Q. But the idea was to get it to that 24 million tonnes
34 per annum by 2022?

35 A. That is, to be at those rates by 2022, recognition
36 that we would not achieve that number in 2022.

37

38 Q. So it's an aspiration, I suppose?

39 A. Yes, it's our target.

40

41 Q. And the point you make in the next paragraph is that
42 production wasn't stable, and you identify the reasons for
43 that?

44 A. Yes.

45

46 Q. You're talking about gas, strata and structure issues
47 in addition to equipment reliability.

1 A. Yes.

2

3 Q. When you talk about instability stemming from gas and
4 strata, you're talking about, are you, the regular
5 stoppages because of methane exceedances?

6 A. Yes, "stability" in this context, as part of our
7 operating model implementation, it's the statistical
8 definition of "stability", so standard deviations around
9 control limits, so that's what it is, and, yes, if you
10 looked at, you call them "special cause events", outside
11 the norm, for gas and strata, we're having far too many of
12 those.

13

14 Q. So you make the point that what's required, then, is
15 a full redesign of the processes, systems, technology and
16 organisation.

17 A. Yes.

18

19 Q. At the bottom of the page, if we go to the last
20 paragraph, you say that what's required is taking a blank
21 sheet of paper and starting again, effectively. Have
22 I captured that?

23 A. Yes.

24

25 Q. The purpose of the document, if we go up to the
26 penultimate paragraph, the idea is to eliminate unscheduled
27 delays due to gas, strata and structure.

28 A. Yes.

29

30 Q. I understand what the issue is with respect to gas and
31 strata. What's the problem with structure? What do you
32 mean there when you're talking about structure?

33 A. It will be another geological feature, whether it's
34 a fault or micro faults through the seam, it could be
35 a seam roll. It's anything - or dykes that run through.
36 We need to be able to predict those and be able to control
37 the system around those.

38

39 Q. Can we go over the page, please. You talk about
40 "AAOM". Is that the Anglo American operating model
41 integration?

42 A. Yes.

43

44 Q. There's then these various sections - operational
45 planning, work management and feedback.

46 A. Yes.

47

1 Q. You're speaking there of a new approach, in the first
2 paragraph, if we scroll back up a little bit, please. Do
3 you see there:

4
5 *The new approach must be aligned with and*
6 *integrated in the AAOM ...*
7

8 A. Yes.

9
10 Q. Could we then go down to "Operational Planning".
11 There's three dashes and you then talk about:

12
13 *... the lead times for gas drainage for*
14 *a longwall block should be on the OMS ...*
15

16 That's the operations management system?

17 A. Operation - it's the operating master schedule.

18
19 Q. I beg your pardon.

20
21 *... for example a]longwall] block will*
22 *only be deemed ready for development and*
23 *subsequently]longwall] activity once all*
24 *the gas / strata / structure requirements*
25 *are approved at the appropriate level, and*
26 *this process should be tracked via the OMS*
27 *in our monthly routines.*
28

29 A. Yes.

30
31 Q. So what you're saying there is that no development
32 should take place on a longwall block until the gas, strata
33 and structure requirements had been sorted out?

34 A. Yes.

35
36 Q. Was that something that wasn't being done up until
37 that point?

38 A. It is absolutely done, as we sit here today. Before
39 any mining occurs, whether it's on a development panel
40 and/or a longwall block, the gas drainage and the in situ
41 gas content of the mined seam has to be down to - in the
42 case of development it's below 6 to 7; in the case of
43 the longwall it's below 3 to 4 cubic metres per tonne.
44 Those things are all in place. The strata with ground
45 support has to be in place before you start mining.

46
47 The opportunity here was to look at a different way,

1 to be able to do it more effectively, and part of it is -
2 and we heard this a little bit earlier in the inquiry,
3 discussions - is there a better way to model so we can be
4 more effective on our gas management? Is there different
5 risk mitigation strategies we can look at? It's having the
6 structure to have those conversations more so than we do
7 right now and looking for the opportunities to do even
8 better.

9
10 Q. One reading of that sentence would be that it states
11 the bleeding obvious; do you agree?

12 A. Yes, it seems --

13
14 Q. Of course you wouldn't start mining a longwall until
15 those things were in place?

16 A. Yes, yes.

17
18 Q. Wasn't that statement a recognition of the fact that
19 that hadn't been done or hadn't been done adequately with
20 respect to 103?

21 A. No, that's not a recognition of that. This was
22 a recognition that, in our scheduling, we can do better at
23 ensuring we have longer lead times on gas drainage, but the
24 panel would not have started and development would not
25 start until it was safe to do so.

26
27 Q. If, for example, it was thought by people who
28 investigated HPIS that the goaf drainage system on longwall
29 103 had repeatedly failed, that would suggest, wouldn't it,
30 that the gas or structure requirements were not in place
31 when longwall 103 was being mined?

32 A. Based on the - so the gas modelling and the gas
33 management plan that would be in place before that panel
34 was even started would ensure that the gas levels, again,
35 aren't to the extent; post-drainage is available, as well
36 as the ventilation and the other associated controls with
37 IS interlocks, to ensure that panel was safe to mine.
38 Failures in the goaf during operation, as flagged through
39 those gas exceedances, would be dealt with through that LFI
40 process and actioned immediately.

41
42 Q. But my point is that if the LFI process repeatedly
43 reported that goaf drainage had failed on longwall 103,
44 would that not suggest that sufficient goaf drainage had
45 not been provided for prior to the commencement of
46 operations on that longwall?

47 A. The goaf drainage design and plan would be based on

1 the models that were done at the time that should be, or
2 that are, updated based on actual performance from 102 and
3 also what we see in our data in going forward into 103 with
4 the characteristics.

5
6 Q. What about pre-drainage? What if there were
7 conclusions by those involved in the LFI process that
8 pre-drainage for longwall 103 had failed? That would
9 suggest again, wouldn't it, that appropriate gas
10 requirements had not been put in place prior to
11 development?

12 A. From a pre-drainage perspective, again looking at
13 pre-drainage and post-drainage and ventilation all in one,
14 because it is the system that you're trying to use to
15 manage the gas contents underground - so the combination of
16 those three would manage it.

17
18 The opportunity is to have additional pre-drainage,
19 and in the longwall face itself, again, we hit those
20 threshold levels, but in the upper and lower seams, to be
21 able to pre-drain that is another opportunity to be able to
22 pull the gas content down, which again takes some of the
23 stress off the potential other components within the mine,
24 be that --

25
26 Q. Was - sorry, I didn't mean to interrupt. Did you
27 finish?

28 A. Be that ventilation or the goaf drainage.

29
30 Q. Was pre-drainage undertaken in relation to
31 longwall 104?

32 A. Yes, pre-drainage was put in place.

33
34 Q. Was it done to the extent to which it was planned to
35 do it?

36 A. It was done, yes, from a - there's two forms. There's
37 the UIS, which is the underground inseam hole that was put
38 in place particularly on the inbye side of the panel, plus
39 there was pre-drainage of the surface as well. We do have
40 arrow holes that we rely on that have been there for
41 a number of years to drain some of those as well. All of
42 those would have been taken into account.

43
44 Q. Was there a plan to drain the P seam on longwall 104?

45 A. Yes, there was a plan to drain the P seam.

46
47 Q. Was that done?

1 A. We had planned for two holes. One of the holes was
2 completed. The second hole, we lost the drill, drill bit,
3 in the hole, so therefore it wasn't effective, the
4 drainage.

5
6 Q. So the drilling operation stopped when you lost the
7 drill - yes?

8 A. Lost that drill bit, yes.

9
10 Q. So the P seam was not drained to the extent that had
11 been planned for?

12 A. In the original modelling, yes.

13
14 Q. Could we then go, please, to AAMC.001.029.0016. This
15 is a document dated 1 October 2019.

16 A. Yes.

17
18 Q. You spoke earlier about a gas management workshop.
19 A. Yes.

20
21 Q. Is this --

22 A. This was one of the two, yes. This was the one in
23 October. There was an earlier one in, I believe it was
24 March.

25
26 Q. Of 2019?

27 A. Yes.

28
29 Q. One of the purposes that were specified, if we could
30 zoom in on the bottom half of the page, please, the purpose
31 of the workshop was to target specific gas management
32 issues, and one of the purposes was to develop a hypothesis
33 as to the cause of the various gas issues identified and
34 identify multiple solutions or actions - yes?

35 A. Yes.

36
37 Q. Does that document involve a recognition of the fact
38 that there were, at least as at that date, gas issues
39 occurring at those three mines about which there was no
40 properly understood cause?

41 A. That definitely is a recognition that there were gas
42 issues at the three mines, and that's what led to this
43 workshop, and looking --

44
45 Q. Sorry to interrupt you, but there were gas issues
46 about which no-one had been able to come up with a proper
47 explanation?

1 A. I think no-one could come up with a permanent
2 solution. I think there - it varies by mine. There were
3 some uncertainties as to the gas content in the upper seams
4 in particular that needed to be - there was an opportunity
5 to do more work there.

6
7 Q. Thank you. Could we go, please, to AAMC.001.031.0155.
8 This is a document dated 25 February 2020.

9 A. Yes.

10
11 Q. It speaks of something being assigned by you to
12 Glenn Britton.

13 A. Yes.

14
15 Q. Mr Britton being your head of operations?

16 A. Head of underground operations.

17
18 Q. So did you create this document or at least assume
19 final responsibility for it?

20 A. I created this.

21
22 Q. At page 1, perhaps in the first paragraph, we see
23 firstly, again this reference to 24 million tonnes per
24 annum.

25 A. Yes.

26
27 Q. And then again an acknowledgment that production is
28 not currently stable because of areas that create
29 instability, that included gas, strata and structure
30 issues - yes?

31 A. Yes, similar wording to the other document.

32
33 Q. You speak there in the third paragraph under the
34 heading "Context":

35
36 *As the mines push to consistently deliver*
37 *24 [million tonnes per annum] to the ...*

38
39 what's the "CHPP", coal handling?

40 A. Prep plant.

41
42 Q.
43 *... the equipment will be pushed harder at*
44 *higher rates and will also be driven to*
45 *increase the operating hours.*

46
47 So that was the idea, the rate - that is, the speed at

1 which the production proceeded - would be increased and
2 also the hours when the shearer was actually cutting, the
3 idea was to increase that as well?

4 A. Yes.

5

6 Q. With a view to getting to this 24 million tonnes per
7 annum?

8 A. Yes.

9

10 Q. Thank you. Could we go, then, to AAMC.001.031.0152.
11 Again, this is a document showing an assignment by you to
12 Glen Robinson?

13 A. Yes.

14

15 Q. Who's Glen Robinson?

16 A. He's my head of projects.

17

18 Q. Did you write this document?

19 A. Yes.

20

21 Q. The purpose here was to, again, achieve the 24 million
22 tonnes per annum?

23 A. Yes.

24

25 Q. One of the things that you wanted to do was to reduce
26 the amount of time it took to move the longwall from one
27 panel to the next?

28 A. Yes.

29

30 Q. You talk about reducing the productive loss there from
31 the entire longwall move process by 50 per cent. Do
32 I understand that, by that, you meant reducing the time it
33 took to do it by 50 per cent?

34 A. Yes, yes.

35

36 Q. And could we scroll back up to get the date again.
37 February 26, 2020. Was that during the period when the
38 longwall was in the process of being moved on to 104 or had
39 that already been done?

40 A. It would have been in the process at that time. This
41 documented initiative was for future longwall moves, yes.

42

43 Q. So this had nothing to do with the move from 103 to
44 104?

45 A. No, no.

46

47 MR HUNTER: I note the time, Mr Martin.

1
2 THE CHAIRPERSON: We normally carry on until 11.30, if
3 that is convenient.

4
5 MR HUNTER: I'm happy to proceed.

6
7 Q. Can I ask you, please, about the reporting of
8 incidents, particularly HPIs and what I'll call DNRME HPIs.
9 Let's say an Anglo HPI occurs.

10 A. Yes.

11
12 Q. What's the process?

13 A. If an Anglo HPI occurs, the process right now is
14 generally I will get a call from either Glenn Britton, head
15 of underground operations, or Hans Hayes, head of my
16 open-cut operations, or if they're not available, the
17 general managers of the respective site on which it occurs,
18 just notifying me of the incident so I'm aware.

19
20 Then they go through the standard LFI process that
21 they do at site with the incident investigation. It's
22 reported through the Enablon system, so we track it through
23 there. The Anglo HPI then will go through, once the
24 investigation's completed, a number of different, I guess,
25 review processes and different avenues to highlight the
26 HPIs or review the HPIs.

27
28 I'll start with on a monthly basis, it would be part
29 of the site's monthly performance review where that would
30 be highlighted there and we would discuss it at that
31 monthly performance review at the site level.

32
33 At the Met Coal level and reporting to the bulks CEO,
34 Seamus French, I would talk about that in the monthly
35 performance review there as well, and we'd review it there.

36
37 There's another avenue that happens on a monthly basis
38 within Met Coal, we call it the SITC - significant incident
39 teleconference - where we review all HPIs, HPHs and
40 material safety incidents that particularly are repeats in
41 nature. And on top of that, all HPIs are reviewed on
42 a monthly basis with the bulks, so that's myself and the
43 other CEOs that report to Seamus, and we review each
44 other's HPIs at that point.

45
46 Q. What about a DNRME HPI?

47 A. If it becomes an Anglo HPI, it'll be run through that

1 process. If it's not, it'll be captured through the site
2 processes or, in the case of certainly the gas HPis, were
3 discussed through our monthly - through our MPR processes
4 and our planning processes, not necessarily - well, not in
5 the safety section but actually recognising we had to do
6 something around gas management.

7
8 Q. So if there's a DNRME HPI that is not a Anglo HPI, you
9 don't get a phone call?

10 A. Not necessarily. If it is a - if it's an LTI, I will
11 probably get a phone call. But if it does not involve an
12 injury, I wouldn't necessarily get a phone call.

13
14 Q. Could we go, please, to AAMC.001.004.0002. Do you
15 recognise this as being --

16 A. Yes.

17
18 Q. -- the corporate level incident reporting standard?

19 A. Yes, for Met Coal, yes.

20
21 Q. If you go to page 13, please, we have a series of
22 definitions, and if we could zoom in on the centre of the
23 page where there is a definition of a "High Potential
24 Incident", this is consistent with the evidence you've
25 given earlier that it has to be a potential outcome 4 or 5?
26 A. Yes.

27
28 Q. If we go back to page 7, please, we see there
29 a section on repeat incidents. The level 4 or 5 in that
30 table 3 - that again refers to the risk assessment matrix;
31 is that right?

32 A. Yes, this specific section is actually dealing with
33 environmental incidents, but there's environmental within
34 that risk matrix as well.

35
36 Q. So is there a section that deals with repeat incidents
37 that are safety related?

38 A. Not in this document. As part of the HPI reviews,
39 repeat incidents are noted in our - whether it's the
40 significant incident review process or the review process
41 of the HPI with site. Unfortunately, we've just had
42 an occurrence of an incident from 2019 and we've had
43 a repeat occurrence of an incident in our Moranbah North
44 prep plant around a pulley failure, that's a repeat,
45 different causal effects, but now we're going to - those
46 ones are always highlighted and we go back and look at the
47 actual LFI that was completed on the first instance to

1 understand what happened and why we didn't identify
2 a permanent fix.

3

4 Q. So do I understand it, though, that as at 29 May 2020,
5 which is the date of this document, there was nothing in
6 the Met Coal incident reporting standard that prescribed
7 the circumstances in which repeat incidents needed to be
8 escalated?

9 A. No, not formally.

10

11 Q. Indeed, even when it comes to repeat incidents for
12 environment, it says in the first paragraph that repeat
13 incidents are to be escalated as per the requirements
14 outlined in table 7. Can I suggest to you that there is no
15 table 7 in the document. We can scroll through, but I'm
16 suggesting that there isn't one.

17 A. Okay. I wasn't aware of that. Something for team
18 follow-up.

19

20 Q. So what's a level 1 environmental incident? Give me
21 an example of what would be a level 1 environmental
22 incident?

23 A. It could be a minor exceedance of water levels. On
24 the risk matrix, they're defined in there similar to what
25 an injury would be as well.

26

27 Q. So, like, a minor exceedance of total dissolved solids
28 or something like that?

29 A. It could be.

30

31 Q. But if that happened 10 times, you would have to
32 escalate it to, what, level 2? Do you know what that
33 means?

34 A. It means it would be - as it is a repeat event, it
35 moves into the category of the treatment that would come
36 with the level 2, so in the case - and it escalates up. So
37 it tries to capture in this repeat environmental incidents.
38 While each one in its nature may be a level 1, the repeat
39 of them needs to be escalated.

40

41 Q. Just coming back, then, to methane HPIs - that is, the
42 DNRME ones, an exceedance of 2.5 per cent - is there some
43 point at which, at least as at May of this year, there was
44 some number of them that would spark, for example, a phone
45 call to you?

46 A. In the context of particularly the gas exceedances,
47 the phone call wouldn't necessarily happen on the day. It

1 comes through the daily reports. I'm aware of them, aware
2 of every one that comes through, as far as the gas
3 exceedance, and we knew this was a trend and we knew these
4 were repeated incidents. So while it didn't follow the
5 safety HPI process, it followed the other processes that
6 we've been discussing here with a technical solution to
7 addressing the gas exceedances and the gas management
8 within the business.

9
10 Q. Can I take you back to July of last year, and this is
11 the month where we know that there were 10 methane DNRME
12 HPIs on the longwall 103 at Grosvenor.

13 A. Yes. Mmm-hmm.

14
15 Q. And you know that in the previous month, the
16 department had published its best practice document about
17 the management of methane in coal mines?

18 A. Yes.

19
20 Q. So that document is published in June. In July, there
21 are 10 DNRME HPIs on the longwall. Do you recall someone
22 ringing you and telling you about that, "Look, this has
23 happened 10 times"?

24 A. At Grosvenor?

25
26 Q. Yes.

27 A. I know we did have conversations with, again, my head
28 of the underground operations, Glenn Britton, regarding gas
29 exceedances.

30
31 Q. We know that the LFI process was undertaken.

32 A. Yes.

33
34 Q. Did you personally intervene?

35 A. In the LFI process?

36
37 Q. No, in the mining operations. Did you pick up the
38 phone and try and find out what on earth was going on?

39 A. Yes, I did. I would be talking to Glenn Britton about
40 how we were going to manage that process so we didn't have,
41 in this case 10, and what is our mitigation strategy going
42 forward.

43
44 Q. Did the fact that you had 10 of those DNRME HPIs on
45 longwall 103 over a period of a month suggest to you that
46 control had been lost over methane in that mine?

47 A. I wouldn't say control over methane had been lost.

1 When we look at the entire package, the ventilation and the
2 other controls that were in place, the goaf drainage needed
3 to be addressed and our operating practices needed to be
4 addressed.

5

6 Q. It would be wrong to say that Anglo treated the DNRME
7 HPIs as minor or trivial events; do you agree?

8 A. I agree. They are not trivial.

9

10 Q. They're actually a big deal; do you agree?

11 A. Yes.

12

13 Q. Can I take you to page 17 of the document that's on
14 the screen, please. This is the corporate reporting
15 standard. Do you see there it says "Incidents that would
16 normally qualify as HPIs", and then there is "The following
17 incidents may qualify as Safety HPIs"?

18 A. Yes.

19

20 Q. Do you see about six or seven dot points down:

21

22 *A failure of a primary ventilation circuit*
23 *that requires the emergency withdrawal of*
24 *Mine Workers from a part of the mine.*

25

26 A. Yes.

27

28 Q. Is there any doubt that that would be a safety HPI?

29 A. This - these were examples of what should be there.
30 I would expect if that ventilation circuit failed and we
31 had to remove people, we would see that as an HPI.

32

33 Q. So the use of the word "may" probably shouldn't be
34 there --

35 A. No.

36

37 Q. -- is that fair?

38 A. It should say these are examples.

39

40 Q. The inadvertent exposure of personnel to blasting
41 would be another obvious HPI; you would agree?

42 A. Yes.

43

44 Q. A vehicle rollover?

45 A. Yes.

46

47 Q. Thank you. There's a separate standard for individual

- 1 mines; do you agree?
2 A. Some of the mines will take this document and roll
3 that down into a site-specific document, generally,
4 a procedure.
5
6 Q. And there is one for Grosvenor?
7 A. Yes.
8
9 Q. Could we go, please, to AGM.005.001.0499. This is the
10 Grosvenor-specific document - yes?
11 A. Yes.
12
13 Q. Could we go, please, to page 4, and we see at about
14 point 6 on the page the definition of "high potential
15 incident", which is the same as we've seen elsewhere?
16 A. Yes.
17
18 Q. Level 4 or 5?
19 A. Yes.
20
21 Q. But over the page, there is a definition of
22 a "reportable/legislative HPI".
23 A. Yes.
24
25 Q. And there are the words used by the Coal Mining Safety
26 and Health Act?
27 A. Yes.
28
29 Q. So it seems that whoever was responsible for putting
30 this document together went out of their way to draw
31 a distinction between an Anglo HPI and what I've been
32 calling a DNRME HPI?
33 A. Yes, to make sure it's highlighted in here, so people
34 knew that was required.
35
36 Q. As I understand it, one of the reasons that the
37 expression "HPI" is used is because that's the term used by
38 Anglo worldwide across its operations; is that right?
39 A. Yes. It's global.
40
41 Q. Do you accept this proposition, that creating
42 a subclass of HPIs in the way that has been done in this
43 document potentially diminishes or gives the appearance of
44 diminishing the significance of a methane exceedance, for
45 example?
46 A. I guess in looking at our definition within Anglo
47 American, as I said, it's consistent, as you pointed out,

1 across the whole business and is really focused on the
2 fatality component, ensuring that that gets the absolute
3 focus of the business to eliminate those fatalities.
4

5 The reporting process is consistent across the matrix,
6 so 1 through 5 reporting, with the LFI process associated
7 with that, and in the case of the legislative HPIs, they
8 actually receive exactly the same investigation at LFI
9 level as one of our own Anglo American HPIs as well. The
10 intent isn't to diminish. The intent is to be consistent
11 across, I guess, the risk matrix across the business.
12

13 MR HUNTER: Is that convenient?
14

15 THE CHAIRPERSON: A quarter to 12. Thank you.
16

17 SHORT ADJOURNMENT

18

19 MR HUNTER: Q. I was asking you about the Grosvenor
20 incident reporting and investigation procedure and we'd
21 spoken about definitions of the two types of HPI. Can we
22 go, then, to page 6. This deals with the initial incident
23 response, and I don't want to go into it in any detail but
24 it's there for context. If we could go over the page,
25 then, to "Notifications", and this is where someone has
26 been injured and there are various people who have to be
27 told. But at the bottom of that page, there is then
28 "Incident Classification & Reporting". The severity rating
29 is to be determined by the safety, health and environment
30 manager - yes?

31 A. Yes.
32

33 Q. You understand the use of the term "severity rating"
34 to relate to that 1 to 5 scale that we've seen spoken about
35 several times?

36 A. Yes.
37

38 Q. So do I understand correctly that if, for example,
39 a coal mine worker were to improperly assess, or
40 incorrectly assess the potential severity of an incident,
41 it will be corrected by the SHE manager?

42 A. Yes, in this case they would look at it. And through
43 the whole LFI process, when it's reported up through, it
44 eventually goes to the site leadership team and the SSE.
45 They will look at that as well, as is it the appropriate
46 classification or not.
47

1 Q. So it might get revised up and it might get revised
2 down?

3 A. Yes, it can get moved.
4

5 Q. Before I go any further, I need to apologise to you.
6 In the previous document that I showed you, that's the
7 Met Coal reporting standard, I suggested that there was no
8 table 7. There are, in fact, two table 6s, so the mistake
9 was mine, so I apologise for that.

10 A. Okay, yes.
11

12 Q. Can you go over the page, then, to "Anglo High
13 Potential Incidents", 4.7.2, if we can zoom in on that,
14 please. We have the definition, but then two paragraphs
15 down from the 4.7.2 we see to whom the incidents have to be
16 reported.

17 A. Okay.
18

19 Q. So it has to go from the affected general manager or
20 most senior site manager to the relevant coal head of
21 operations?

22 A. Yes.
23

24 Q. In Queensland, who would that be?

25 A. The head of operations?
26

27 Q. Yes.

28 A. So this would, in the context of Met Coal Australia,
29 that would be either Glenn Britton, head of underground, or
30 Hans Hayes, the head of open-cut.
31

32 Q. It also has to go to the head of - is it site safety
33 development?

34 A. Safety and sustainable development, which is
35 Chris Gately.
36

37 Q. Chris Gately?

38 A. Yes.
39

40 Q. He's acting in the position?

41 A. Yes, he's acting role.
42

43 Q. How long has he been acting in that position?

44 A. He's been acting in that position since January of
45 this year when I did a reorganisation.
46

47 Q. What's his substantive role?

1 A. As part of the reorganisation - safety and environment
2 used to be together, and looking at the focus that I wanted
3 to have, primarily just on safety, and splitting out the
4 environment, I moved the environment portfolio under my
5 head of technical, Luca Rocchi, and wanted that role solely
6 focused on safety and health. In addition, we made another
7 change around the geoscience area to actually create
8 a position that reports directly to me around geoscience as
9 well.

10

11 Q. So who was in charge of safety in 2019?

12 A. The head of safety and sustainable development would
13 have been Andrea Rutley.

14

15 Q. Is she still with the organisation?

16 A. Yes. She's been moved into the head of geoscience
17 role that I mentioned.

18

19 Q. Now, 4.7.3 deals "With DNRME High Potential
20 Incidents". Do you see that?

21 A. Yes.

22

23 Q. Over the page, at the top of it, we see to whom those
24 incidents get reported. If it's a DNRME HPI but not an
25 Anglo HPI, someone has to tell the UMM, the underground
26 mine manager, and the UMM has to notify the SSE?

27 A. Yes.

28

29 Q. But it's not required to go any higher than the SSE,
30 is it?

31 A. In the context of this document, no.

32

33 Q. So a DNRME HPI that is a gas exceedance, say, like the
34 ones we know occurred, only get reported to the SSE, unless
35 someone thinks there are 4 or 5?

36 A. They get reported to the SSE, if they hit the 4 or 5,
37 definitely they get reported through the previous
38 framework. I know that these, particularly the gas
39 exceedances, while not documented here, the head of
40 underground operations would be aware of them. He talks to
41 the SSEs on a daily basis and would know.

42

43 Q. Someone looking at this document could be forgiven for
44 thinking that if it was only a level 3 or below, then it
45 didn't need to go to corporate; do you agree?

46 A. There could be that perception that it wouldn't, and
47 by "corporate", I think - I guess it would not follow the

1 Anglo HPI process. But from a corporate perspective, all
2 of this goes through the Enablon reporting system, and
3 those incidents - outstanding actions actually come through
4 on a monthly report and they are tracked on a regular
5 basis.

6
7 Q. I'm not suggesting that it would be impossible for you
8 to find out about them or, indeed, that anyone would try to
9 conceal them from you, but my point is that, on this
10 document, a level 3 or below goes as high as the SSE?

11 A. Generally managed at site.

12
13 Q. I accept immediately that you also, elsewhere in this
14 document, provide that the LFI process does have to apply
15 to a DNRME HPI?

16 A. Yes.

17
18 Q. And that would involve the head of operations?
19 A. As a signatory on signing off the LFI, yes, I believe
20 they sign them off.

21
22 Q. If you go to page 15, please, could we zoom in on the
23 table. If we go to the bottom right-hand box, there
24 DNRME HPIs get dealt with in the same way as Anglo HPIs?

25 A. Yes.

26
27 Q. In terms of the LFI process?

28 A. In terms of the LFI process, yes.

29
30 Q. And the team is assigned and approved by the SSE, but
31 the SSE has to consult with the head of operations and the
32 head of S&SD; correct?

33 A. Yes.

34
35 Q. So in that way, the head of operations, who's someone
36 at the head office, would get to hear about it; correct?

37 A. Yes.

38
39 Q. Can I come back, please, to the way HPIs and
40 DNRME HPIs are treated in terms of tracking your safety
41 performance, and can we go, please, to AAMC.001.029.0028,
42 the redacted version. Can I go to page 4, please. This is
43 a safety performance review for - is it the 2019 calendar
44 year?

45 A. This will be the 2019 calendar year, yes.

46
47 Q. We see the various safety indicators specified on the

- 1 left?
2 A. Yes.
3
4 Q. We've got fatalities, HPIs, high potential hazards,
5 HPHs?
6 A. Yes.
7
8 Q. And then total recordable case frequency rates, lost
9 time injury frequency rate and occupational illness
10 frequency rate?
11 A. Yes.
12
13 Q. The HPIs that are referred to there are Anglo HPIs,
14 aren't they?
15 A. Yes, they are.
16
17 Q. Because if we included the DNRME HPIs, the numbers
18 would be a lot higher?
19 A. They would be larger, yes.
20
21 Q. They would be substantially higher, wouldn't they?
22 A. Materially higher, yes.
23
24 Q. Could we go, then, to page 5, which is the analysis of
25 2019 incidents. What are EoF elements?
26 A. So our elimination of fatality program, so that's our
27 safety program that we've established. It started in 2015
28 as the prime driver and our prime program for managing
29 safety in the business.
30
31 Q. Do you see the three graphs to the left? Looking at
32 the top one, the various HPIs and HPHs are broken down by
33 type?
34 A. Yes.
35
36 Q. There's nothing there about methane exceedances?
37 A. No. This is focused on the HPI and HPH analysis and
38 looking at that dataset in that pool to come up with the
39 agencies of failure.
40
41 Q. I guess my point is that what we see on pages 4 and 5
42 suggests that the DNRME HPIs are not regarded by Anglo as
43 an indicator of safety performance?
44 A. I don't believe that's a fair representation. The HPI
45 and HPH, again back to standard reporting and analysis, use
46 this format and this template. I think in the context, and
47 particularly around the gas exceedance HPIs, while not

1 captured through the safety documents, they were captured
2 through our other initiatives and gas management practices
3 and the focus of the business, so hence, as discussed, the
4 priority on the workshops, the external advice, risk
5 assessments across each one of the panels as we go forward.
6 It was managed through that process with probably, to be
7 honest, more spotlight on it than through the traditional
8 HPI process.

9
10 Q. So is there in existence a document like this that
11 would contain an analysis of the DNRME HPIs or, if not all
12 of them, at least the methane HPIs?

13 A. There would not be a document like this. There would
14 be a document that looks at the gas management, which was
15 some of the input into the gas management workshops,
16 capturing the LFIs from that, and that would have been an
17 input into that process as opposed to the safety process.

18
19 Some of these would be departmental HPIs as well, and,
20 in addition, it's not on this one, but the LTIs, which are
21 department reportables, would be part of this analysis as
22 well.

23
24 Q. Obviously a methane explosion is a catastrophic event?

25 A. Yes, it is.

26
27 Q. And exceedances of 2.5 per cent methane in areas where
28 people work or travel are a pretty good indicator of how
29 you're managing gas underground - yes?

30 A. It's one of the indicators.

31
32 Q. Being able to keep the level of methane under
33 2.5 per cent would suggest that you have your ventilation
34 and your gas drainage in control - yes?

35 A. Yes.

36
37 Q. Repeated incidents where it goes above 2.5 per cent
38 would suggest that you don't have methane and drainage
39 under control?

40 A. In those incidents of significant events where you
41 will have events and it bumps up, yes, it's that something
42 in the system with regards to the ventilation/drainage, did
43 not work as designed or intended, and then the rest of the
44 controls - the primary purpose is to prevent, as you know,
45 the fire and/or the explosion, and the suite of controls
46 that go around that as well.

47

- 1 Q. I'll come to this in due course, but there is a system
2 whereby executives of Anglo American are rewarded on the
3 basis of a whole suite of metrics, but those metrics
4 include safety?
5 A. Yes, there's a safety aspect to it.
6
- 7 Q. Do DNRME HPIs factor into that at all?
8 A. No, it does not. Nor do the Anglo HPIs or HPHs.
9
- 10 Q. Really? Anglo HPIs have no effect on executive
11 bonuses?
12 A. On the compensation system - the short-term incentive
13 system for all staff, that myself and my team are under,
14 for 2019 the safety metric was a total recordable as part
15 of that metric - total recordable frequency, sorry.
16
- 17 Q. I'll come back to that. Could I ask you to please
18 have a look at page 12 of that document. Just so we
19 understand this table - if we could zoom in on the table,
20 please - this is speaking of your critical controls - yes?
21 A. Yes.
22
- 23 Q. Just so that I have this right, a critical control is
24 something that's crucial to preventing an event or
25 mitigating the consequences of an event?
26 A. Yes.
27
- 28 Q. And the absence or failure of a critical control is
29 something that would significantly increase the risk
30 despite the existence of other controls?
31 A. Yes. We use the ICMM definition.
32
- 33 Q. That's the ICMM definition that I've just put to you,
34 that's the International Council on Mining and Metals?
35 A. Yes.
36
- 37 Q. A critical control is an object or an act; do you
38 agree?
39 A. Yes.
40
- 41 Q. Or a combination of those things?
42 A. Yes.
43
- 44 Q. And there are some people who spend a lot of time
45 trying to work out what critical controls are for
46 a particular activity?
47 A. It's a process that doesn't happen on an ongoing

1 basis. You generally do the work. You know, in this case
2 the original PUE in critical control process began in 2015,
3 and that was using the ICMM principles. First time it was
4 ever done in Anglo American; I think it was the first time
5 it may have been done to this extent within the coal
6 business in Australia. So that was done, and then what
7 you're seeing here is a result of a review of the critical
8 control process where we had the teams together, once
9 again, and similar to what we heard earlier in the Glencore
10 conversation, is really getting the right people in the
11 room and home in and focus on what are those absolute
12 controls and what are the consistent ones across.

13
14 Q. So a PUE, just so we're clear, is a priority unwanted
15 event?

16 A. Yes, it's an MUE in the ICMM definition criteria.

17

18 Q. Could you just explain to us what the use of the term
19 "alignment" means where we see it?

20 A. So when the original work was done in 2015, it was put
21 in place in the critical controls, and you can see the PUEs
22 and the critical controls from 2015. Each site, you know,
23 while they consulted with one another, didn't actually come
24 up with a consistent view and a consistent evaluation of
25 the critical controls. You see Moranbah North at 247
26 versus 138 at Grasstree. When you dug into some of what
27 was listed as a critical control, it was more a monitoring
28 activity or it was - it doesn't fit the definition, which
29 dilutes the value of having it as a critical control.

30

31 So when we went through it, we wanted to push to have
32 clear understanding across all of our underground
33 operations, so what are the PUEs, aligned on 28, plus one
34 for Grasstree because it has a winder, and then went
35 through the detailed bow tie process to come up with 117
36 critical controls.

37

38 We used a third party to help us facilitate that
39 again, just getting some expertise to help us work through
40 the process and work through the business.

41

42 Q. Who was the expert who helped you there?

43 A. Anthony - I think it's Anthony Deakin. I think his
44 first name's Anthony.

45

46 Q. Do you know of someone called Jim Joy?

47 A. I know him very well.

- 1
2 Q. He's an acknowledged expert in the field?
3 A. Yes, in a former life, one of my previous employers,
4 I was trying to develop a risk management process for
5 a company in Canada, and Jim Joy was the reference.
6
7 Q. Do I understand that this document sets out that after
8 this improvement journey, as it's called, you ended up with
9 117 critical controls at Grosvenor?
10 A. Yes.
11
12 Q. That's all that you had left?
13 A. That was across all three of the undergrounds, so
14 they're consistent across each underground.
15
16 Q. Those critical controls are maintained in a register?
17 A. Yes.
18
19 Q. And that register is accessible online by people who
20 have access to the mine's IT system?
21 A. Yes. It's in the safety and health management system.
22 I was literally in there yesterday looking at it. Anybody
23 who has access to an Anglo computer - and there's some of
24 those around sites so people that don't work on a computer
25 all day can have access to the safety and health management
26 system.
27
28 Q. Does that include contractors?
29 A. Yes.
30
31 Q. For example, there's a principal hazard management
32 plan for explosions?
33 A. Yes.
34
35 Q. Could we go, please, to AGM.002.001.0385. Could we go
36 to page 10, please. The paragraph that's immediately above
37 number 7, which deals with "Trigger Action Response Plans",
38 do you see the paragraph commencing:
39
40 *A summary of the Explosions Critical*
41 *Controls ... can be obtained from the live*
42 *Enablon database ... This can be accessed*
43 *on SHMS ...*
44
45 And there's reference to the critical control register;
46 right?
47 A. Yes.

1
2 Q. What I'm going to suggest to you - perhaps there's an
3 explanation for this, but what I'm suggesting to you is
4 that the critical control register that Anglo provided to
5 the Board in response to a document production notice
6 contains what purport to be 641 critical controls.

7 A. I'm aware of the document. The way the document is
8 put together, it is the critical control monitoring
9 document, so it includes multiple monitoring activities for
10 the same critical control. The one - just because I looked
11 yesterday, the new critical control register that they've
12 got on there in draft form is the 117 that we've referred
13 to.

14
15 Q. But the document that was provided to the Board is,
16 I'm suggesting - does have the same title as what we see on
17 the screen?

18 A. Yes.

19
20 Q. And it's a document with 640-odd items.

21 A. Yes.

22

23 Q. So if a person was wanting - I'm not talking about
24 now, but back as at 16 June, perhaps, if a person was
25 looking to see what the critical controls were for
26 explosions, they would go to that document, and there would
27 be 641 items that they would have to search through?

28 A. No, it's organised by PUE, so it should be, if you're
29 concerned about the explosives, you should be able to go to
30 that section.

31

32 Q. Well, can I suggest to you that for "Explosion", there
33 are 73 critical controls. We can have a look at the
34 document, if you like. I'm happy to put it up on the
35 screen. It's AGM.003.001.0830, and it's actually best
36 opened in Excel as opposed to the form that it comes up on
37 Epiq. If we can use the search function to search for
38 "explosion", or perhaps just scroll down to line 119. If
39 I can ask the operator, before we do that - there we are.
40 Thank you. If you scroll down a little bit further, so we
41 have 119, we can see "Gas/Hybrid Explosion". Do you see
42 that there at line 119 on the left?

43 A. Yes.

44

45 Q. If we scroll down through to 183, they're all in
46 relation to explosion, but then we have some more at 547 to
47 555. You say they're monitoring activities, not the

1 controls themselves?

2 A. They will contain monitoring activities. They are not
3 the entire - they are not the critical controls.

4

5 Q. Given the controls for explosion are critical, by
6 definition, what happens if it's determined that a critical
7 control has failed?

8 A. So through the - well, through the incident
9 investigation and/or through the monthly monitoring -
10 I shouldn't say "monthly". There's a cadence for
11 monitoring around all the controls, it could be monthly, it
12 could be quarterly. Through the LFI process, the critical
13 control will be highlighted as ineffective, or through
14 whatever the monitoring process - so it shows up on
15 a monthly basis as to the critical control reviews that
16 occur.

17

18 Q. So if a critical control has failed, what should
19 happen?

20 A. A critical control failure, as part of the
21 investigation process, looks at why that control failed,
22 and as part of the LFI, will actually identify actions to
23 address it so it does not occur again.

24

25 Q. If a critical control fails, what should happen until
26 such time as it has been effectively replaced or improved,
27 given its criticality?

28 A. Typically we'd look at the critical control and all
29 the other controls with it. The critical control has to
30 operate at a minimum level to be effective. So if that
31 control was absent, in the context of the broader PUE, and
32 in this case explosion, then we couldn't manage the risks,
33 therefore you shouldn't continue.

34

35 Q. Do you accept that goaf drainage is a critical
36 control?

37 A. It would be - by definition in the new terms not
38 necessarily, but, yes, it can be looked at as a critical
39 control.

40

41 Q. What would happen, inevitably, if your goaf drainage
42 system stopped working - that is, nothing is being taken
43 out of the goaf?

44 A. You would stop mining.

45

46 Q. But I mean what would happen in terms of what would
47 occur on the face? There would immediately or very shortly

1 after it stopped working be gas exceedances?

2 A. Yes, you would get a gas exceedance. Even prior to
3 the 2.5 per cent, the shearer would have stopped.
4 Everything would have stopped, leading up to that, at
5 2 per cent, and the ventilation system would still be
6 continuing through, but you would not restart that
7 operation until you were back up.

8

9 Q. So one of the things about a critical control is that
10 its performance has to be capable of being measured?

11 A. Yes.

12

13 Q. And, for example with respect to goaf drainage, one
14 way of measuring its effectiveness would be how well you
15 keep gas on the face under control?

16 A. It's one of the measurements. You'd also look at flow
17 rates, you'd also look at purity rates, time for the goaf
18 hole to come online. There's a number of different
19 metrics.

20

21 Q. I'm not suggesting that that's the only one, but given
22 that the objective is to stop an explosive mixture of gas
23 developing where people are working or travelling,
24 a build-up of gas on the face is an important way of
25 measuring how your goaf drainage is going - yes?

26 A. Part of the goaf drainage, but also part of your
27 ventilation system and it's also part of your mine
28 operations, your retreat rates, so it's a combination of
29 a multitude of things that manage your 2.5.

30

31 Q. Your ventilation system is a critical control also,
32 isn't it?

33 A. Yes.

34

35 Q. Because if it fails, straightaway you've got a massive
36 problem, haven't you?

37 A. Yes.

38

39 Q. So what I'm saying to you is that if you use, for
40 example, the presence of methane on the face where people
41 are working as an indicator of the performance of your goaf
42 drainage system, or one of them, one of the performance
43 indicators --

44 A. One of them.

45

46 Q. -- do repeated exceedances suggest that the control
47 might not be working effectively?

1 A. It shows that we've got - the exceedance is definitely
2 a - well, it's an exceedance, it's a reportable HPI. The
3 LFI process and the way it's intended is to find out why
4 that exceedance occurs. It could be goaf drainage. It
5 could be the ventilation system. It could be the way the
6 longwall has come into the tailgate, which is pushing gas
7 around the back. It could be some missing brattice. It
8 could be a number of things, but it may - part of it could
9 be your goaf drainage system, but that's the purpose of the
10 LFI process.

11

12 Q. One way to do it - I'm not suggesting this is the only
13 way, but one way might be - to say, "Okay, we'll have
14 a number of gas exceedances that we're happy to live
15 with" - I don't say "happy" to live with, but "that we'll
16 accept, but above that threshold, for example, that will
17 tell us that our drainage or our ventilation or both are
18 less than adequate or have failed"?

19 A. My perspective is that zero is the number we should be
20 achieving and recognise, based on the exceedances, we're
21 not there. I think in looking at, again, doing the
22 investigation for each one of those HPIs, why did it
23 occur - and this is through the LFI process but also
24 feeding in to the gas management and strategy workshops to
25 have something that's a permanent solution - so if it is
26 goaf drainage, our models say we design to a safety factor
27 of 1.6 to 1.7. Maybe, based on the uncertainty, we need to
28 look at designing differently based on the actual results.

29

30 Q. But what I'm getting at, I suppose, is that there
31 needs to be a trigger point, because the whole point about
32 a critical control is that you're able to measure its
33 effectiveness?

34 A. Yes.

35

36 Q. So you should be able to say, "Well, here is a point
37 at which we're going to say this critical control has
38 failed" - yes?

39 A. That is the intent of having a measurement across -
40 for each one of the critical controls.

41

42 Q. And reaching that trigger should produce an immediate
43 response?

44 A. Yes.

45

46 Q. Again, I'm quoting from the ICMM's implementation
47 guide for critical controls. It's suggested that the

1 response to the trigger may include suspension or shutting
2 down a part of the operation, process materials being
3 diverted or reducing the rate of production while the next
4 actions are undertaken?

5 A. Yes.

6

7 Q. Do you agree with that?

8 A. Yes, I do.

9

10 Q. Can I move, then, please, from that topic to the
11 subject of labour hire. Can I ask you - and take all the
12 time you need - to explain to us what you see from Anglo's
13 point of view as being the advantages of using a labour
14 hire workforce or a workforce that is substantially labour
15 hire?

16 A. Based on previous experiences working in a number of
17 different jurisdictions across the world, the employment
18 model you choose is, I guess, based on the circumstances -
19 it can be the life of the mine you're in, the type of
20 mining you're doing, specialised skill sets, it can be the
21 labour market that you're actually operating in in that
22 specific jurisdiction or regulatory environments. So
23 there's a number of different models that I've seen across
24 the globe as I've worked around, from full company staff
25 positions all the way to union representation and, as well,
26 full contract workforces as well.

27

28 From our perspective, the labour hire arrangements
29 that we have in place - decisions were made based on the
30 situation it was at the time. If you're referring to the
31 Grosvenor situation --

32

33 Q. For example, yes, sure.

34 A. So in the context of the Grosvenor situation, while
35 I wasn't here at that time when that decision was made, it
36 was a brand-new mine, \$2 billion investment. The intent
37 was, what is the best labour arrangement or workforce
38 engagement arrangement that's going to give you the safest,
39 most productive employees at the mine? At the time - and
40 again I defer to my colleague Warwick Jones to go through
41 some of the possible details --

42

43 Q. Sure.

44 A. But at the time, the model that was going to be the
45 safest and most productive was the labour hire model that
46 we were putting in place. I think for me in every case, as
47 we are looking at changes to any kind of employment

1 relationship or employment model, we're going to go through
2 that same process: what's safe and what's productive? And
3 we would make changes. So in smaller contracting out - I'm
4 going to call them contract services maybe as opposed to
5 labour hire - it's going to be based on the skill sets that
6 we have in place and whether or not that skill set can be
7 provided better by a third party that has a broader base of
8 skills to choose from or skills that we don't have within
9 the business right now.

10

11 Q. Are there any other criteria, apart from having the
12 safest and most productive workforce you can get, that
13 motivates Anglo to have a workforce consisting of labour
14 hire workers?

15 A. Those are the primary reasons. Obviously we'll look
16 at the cost. Based on what I've seen between - the cost
17 differentials on a per person basis or per hour basis
18 between a labour hire and our own employees, they're not
19 materially different. Cost is one aspect. Safety and
20 productivity are obviously, in my view, the most important.

21

22 Q. How many labour hire workers were working at the mine
23 as at 6 May? I don't mean how many were actually on site,
24 but what were the numbers we're talking about in terms of
25 your workforce at Grosvenor?

26 A. I am going to struggle to give you the exact number.
27 There's about 980 employees, workers, total within the
28 Grosvenor mine. Honestly, the details - it's going to be
29 somewhere around --

30

31 Q. I'm not trying to pin you down to a number.

32 A. I had the number in my head about a week ago, but it's
33 escaping me right now.

34

35 Q. It's a substantial proportion of that?

36 A. It is a substantial proportion. I believe it's
37 somewhere in the 70 to 75 per cent range.

38

39 Q. So we know that the mine's shut down.

40 A. Yes.

41

42 Q. It's not producing at the moment. What has happened
43 to that 70 to 75 per cent of the workforce?

44 A. So what we've done - prior to the incident on June 8,
45 we had the crews coming in doing work underground, putting
46 on a full rotation basis. If we couldn't get them on
47 a rotation, we maintained them at full pay. And subsequent

1 to June 7, we've had work for some of the crews, again on
2 the surface, dealing with a lot of the surface drainage and
3 management we are working through. We've rotated those
4 through on a roster basis. You can't get everybody
5 through, but we've maintained full payment for all of the
6 contract workforce, and we still do to this day.

7
8 Q. So all of the workers who were employed by One Key but
9 engaged at Grosvenor --

10 A. Yes.

11
12 Q. -- prior to the incident of 6 May are still on full
13 pay?

14 A. Yes.

15
16 Q. Do you know anything about the extent to which the
17 workforce at Grosvenor is unionised?

18 A. No, I'm not aware.

19
20 Q. Does Anglo have a position on union membership?

21 A. No.

22
23 Q. As to whether you would prefer that your workers were
24 or were not members of the union?

25 A. No. From my perspective and also from Anglo's
26 perspective, it makes no difference. When it comes to the
27 safety of the employees on site, you're operating a safety
28 and health management system and accountable for our
29 leadership to make sure that's in place as well as the
30 employees are operating within that, it doesn't matter what
31 their employment arrangements are.

32
33 Q. You're familiar with the labour hire agreement between
34 your organisation and One Key?

35 A. Yes.

36
37 Q. Am I better off directing questions about the detail
38 of that to Mr Jones or are you able to answer some
39 high-level questions about it?

40 A. I can answer some high-level questions. The granular
41 detail is better for Mr Jones.

42
43 Q. Tell me if what I'm asking you is outside the scope of
44 your knowledge. Just in terms of the overall effect of the
45 agreement, Anglo provides One Key with what's described in
46 the contract as a manning schedule?

47 A. Yes.

- 1
2 Q. Saying, "Give us this many workers for these
3 positions"?
- 4 A. Yes, "with this competency and skill set that has to
5 go with them", yes, very specific.
6
- 7 Q. Within three days, they need to come back to you with
8 the schedule populated with appropriate workers?
9 A. Yes.
10
- 11 Q. Who's responsible for the training and induction of
12 the workers?
- 13 A. All new workers who are going to come onto site have
14 to go through an induction process, and, as well, the
15 competencies that they have - they go through, whether
16 they're an Anglo employee and/or a labour hire or
17 a contractor, they will all go through the same training
18 and have to meet the same competencies that are required
19 for the specific job.
20
- 21 Q. You've spoken about the induction process. How long
22 does that take?
- 23 A. It's two to three - it depends on site. Honestly,
24 it's two to three days. It may be longer than that.
25
- 26 Q. But in terms of the competencies they're required to
27 have, you require One Key to provide you with workers who
28 already have those competencies, don't you?
- 29 A. Yes, that would be defined in the manning schedule.
30
- 31 Q. It's not as though One Key provides you with workers
32 who don't have the competencies and then Anglo trains them
33 so that they do?
- 34 A. There will be competencies - most of the competencies,
35 from my recollection, have a time stamp on them. Some are
36 five years, some are probably less than that. If those
37 competencies come up, they will potentially go through our
38 program to maintain them.
39
- 40 Q. But am I right in thinking that the effect of the
41 contract is to say to One Key, "You undertake that workers
42 you give us will be appropriately trained and competent to
43 do the job that you say that they can do"?
- 44 A. There is that expectation, but also there is - within
45 each one of the mines there will be training programs that
46 we run on a regular basis that will include all employees.
47

- 1 Q. The SSE has considerable control over the labour hire
2 workers; correct?
3 A. Yes.
4
- 5 Q. The SSE can object to any labour hire worker coming on
6 site?
7 A. Yes.
8
- 9 Q. And the SSE can order the removal of any labour hire
10 worker from the site?
11 A. Yes, there's a number of provisions in the agreement.
12
- 13 Q. Well, there are some specific reasons, but there's
14 also this one, can I suggest, that says: "If, for any
15 reason, he is dissatisfied with the conduct of any labour
16 hire worker".
17 A. Yes, I believe that was one of the clauses, yes.
18
- 19 Q. So there's a very broad discretion residing in the SSE
20 to remove someone from site; do you agree?
21 A. Yes.
22
- 23 Q. One Key are required to ensure that the labour hire
24 workers are trained in your safety, health and environment
25 system?
26 A. Safety and health management system. Yes.
27
- 28 Q. I'm quoting from the contract. SHE system.
29 A. Yes, okay.
30
- 31 Q. And also the standard operating procedures?
32 A. Mmm-hmm.
33
- 34 Q. Your corporate policies?
35 A. Yes.
36
- 37 Q. And your group technical standards?
38 A. Yes.
39
- 40 Q. So all of that's on One Key?
41 A. We would provide that information, and they have to
42 show that they've got - yes. How that actually works is
43 a level of detail that I'll have to defer to Warwick.
44
- 45 Q. That's all right. Anglo can terminate the agreement
46 with One Key at any point in time; correct?
47 A. There are provisions with notice periods. I can't

1 remember the specifics, but there are provisions with
2 normal contract notice periods within there to terminate
3 the contract.

4
5 Q. But the contract can be terminated at Anglo's
6 convenience at any time and for any reason?

7 A. With proper notice period, yes.

8
9 Q. Let's say a worker is removed from the site at the
10 SSE's direction. To your knowledge, what processes exist
11 for that worker to ask for some sort of review of that
12 decision if they think that they've been treated unfairly?

13 A. As far as recourse for the worker, I'm not sure how
14 that works within One Key. I know that before it actually
15 happens, before someone's actually removed from site, as
16 part of our process, if it is a safety incident, for
17 instance, full investigation will happen of that safety
18 incident. It will go through our consequence management,
19 which is the same tool we use to understand the
20 consequences around safety incidents. So it's equal
21 treatment for a contractor versus an Anglo employee, within
22 the context of the agreement. Typical performance
23 management stuff, where you're actually working with the
24 employees, won't follow the absolute version of the Anglo
25 American process but will follow a performance management
26 process as well.

27
28 Q. All of that's what's supposed to happen.

29 A. Yes.

30
31 Q. Let's say that doesn't happen and a worker is unfairly
32 directed to be removed from the site because the SSE
33 doesn't like the way they've got their hair cut or
34 something like that, let's just say. I'm just trying to
35 pick a stupid example. Maybe it's stupid, but you know
36 what I mean?

37 A. Mmm-hmm.

38
39 Q. The worker is not an Anglo employee, so they've got no
40 recourse directly against Anglo --

41 A. No.

42
43 Q. -- do you agree, and Anglo would be within its rights
44 to say, "Well, we're not having that worker on our site"?

45 A. As per the terms of the contract, we're allowed to do
46 that.

47

- 1 Q. Any access pass that that worker had could be
2 deactivated and they couldn't get in?
3 A. Yes.
4
- 5 Q. So their recourse, if any, would be against One Key?
6 A. Again, most likely. It's a detail of the contract
7 that I'm not across and familiar with.
8
- 9 Q. But One Key might not have actually done anything
10 wrong by the worker. Do you see what I'm saying? This is
11 a capricious act by the SSE.
12 A. Yes, I see what you're saying, it could potentially
13 be.
14
- 15 Q. You've seen the decision of the Fair Work Commission
16 in the case of Kim Star?
17 A. Yes.
18
- 19 Q. You understand what happened to her?
20 A. Yes.
21
- 22 Q. She was demobilised, I think was the euphemism that
23 was used?
24 A. Yes, I believe so.
25
- 26 Q. After making a completely unremarkable request that
27 she be provided with adequate lighting to do her work?
28 A. Yes.
29
- 30 Q. This this is a case of Kim Star against - she was
31 employed by WorkPac?
32 A. Yes.
33
- 34 Q. And working at a non-Anglo mine?
35 A. Yes.
36
- 37 Q. She was demobilised and prohibited from getting access
38 to the site?
39 A. Yes.
40
- 41 Q. Her action was against WorkPac, seeking reinstatement?
42 A. Yes, I thought it was reinstatement to the same mine,
43 but --
44
- 45 Q. It's problematic, isn't it, because reinstatement to
46 what? If the only mine that the labour hire company is
47 providing work at is the mine that the worker is not

1 allowed to go to, then there's no work for the employee to
2 do. Do you see the problem?

3 A. Yes.

4

5 Q. So there's no point in ordering reinstatement, because
6 the labour hire company could say, "Well, there's no work
7 for you, so we're left with no option but to dismiss you"?

8 A. Well, I guess - yes, there is no work at that
9 particular site, but as a labour hire company, generally,
10 WorkPac and/or One Key have a multitude of sites that they
11 work at.

12

13 Q. So what procedures or policies are in place at Anglo
14 to prevent a situation like what happened to Ms Star
15 happening to a One Key worker?

16 A. And Warwick will be able to talk about the specifics
17 site by site. You know, on each site the SSE has the
18 overall accountability, but there's HR managers and a team
19 around that where we have those policies and procedures.

20

21 From my perspective, if that issue arose and if
22 someone was removed from one of my sites for raising
23 a safety issue, I would have a very, very serious concern
24 and would not accept that. It's against my personal
25 values. It's against the values of Anglo American, and it
26 would be one of those situations where whoever chose to do
27 that, because of the safety issue, would go through that
28 same consequence model that I've discussed and the actions
29 coming out of that would be potential dismissal as well.

30

31 Q. That's for, what, the SSE?

32 A. Whoever made that decision. If it was an unfounded -
33 it would go through the proper investigation process and
34 the proper consequence model, which I would have expected,
35 if someone was removed from site, that has already
36 occurred.

37

38 Q. Can I take you to the incentives that are payable to
39 One Key workers.

40

41 THE CHAIRPERSON: Sorry, just before you go there.

42

43 Q. Just back to the fact that Anglo is still paying for
44 the labour hire workers since the mine closed.

45 A. Yes.

46

47 Q. What's Anglo's plan in that regard for them? Do

1 I understand that you're not likely to resume production
2 until late next year?

3 A. Right now the target is second half of next year. The
4 intent, though, is to re-enter the mine. There's other
5 mining activities besides just the longwall, and our intent
6 is to be able to restart mining actions, whether that's
7 development - there's a number of different activities
8 underground - and try to fully engage that workforce
9 through those activities. Up until a decision is made, we
10 will continue to pay these people.

11
12 Q. And this applies both to the labour hire workers as
13 well as the permanent employees?

14 A. Yes. It applies to both.

15
16 THE CHAIRPERSON: Yes, thank you.

17
18 MR HUNTER: Q. I was about to ask you about the bonuses
19 paid to One Key workers. You tell me if my understanding
20 is correct. There is no formal documentation of the bonus
21 scheme with One Key workers - that is, you don't have any
22 contract with One Key itself about the payment of
23 production bonuses? It's a purely discretionary thing that
24 Anglo American does?

25 A. And I'm going to defer to Warwick a bit. I know that
26 there is a bonus structure, I'm aware of it. Whether it
27 was legally obligated in the agreement I can't recall.

28
29 Q. I suppose my question to you is this: you understand
30 that workers get paid on the basis of either development
31 advance or longwall retreat?

32 A. Yes.

33
34 Q. A certain amount per metre?

35 A. Yes.

36
37 Q. And depending upon how many metres there are, the
38 amount paid per metre increases significantly?

39 A. Yes. It's a graduated scale.

40
41 Q. The amount doubles after 3 metres, and then it's five
42 times after 7 metres?

43 A. I can't remember the details of it, but I know it's
44 a graduated scale, as the more you get, the more the bonus
45 is.

46
47 Q. Do you know anything about safety penalties that are

1 imposed on One Key workers?

2 A. I know, as part of that, there is a discretionary
3 safety component to it, that at the discretion and judgment
4 of - generally it comes from the safety department, after
5 an investigation into whatever the respective incident was.
6 There can be a recommendation made to the SSE to adjust the
7 bonuses at that point in time based on that incident.

8

9 Q. So the discretion to vary the bonus because of
10 a safety incident resides in the SSE?

11 A. Yes.

12

13 Q. On what basis is that discretion exercised? What is
14 an example of a safety incident that would result in
15 a reduction in the bonus and a safety incident that would
16 not affect the bonus?

17 A. I can't give you a very - a specific on it. Warwick
18 may be able to go through some specifics. The intent of
19 adjusting a bonus on a safety issue would be the result of,
20 I would say, a disregard of safety practices, processes,
21 following the rules, something to that effect. It would be
22 kind of the result of an investigation. That would be my
23 expectation, but Warwick will be much better suited to
24 discuss that.

25

26 Q. Can I ask you, then, this question at fairly high
27 level: is there a concern that penalising workers in
28 respect of safety breaches might have the effect of
29 discouraging reporting?

30 A. This is a challenge not just with contract workers;
31 it's a challenge with executive compensation. As soon as
32 you include a safety factor, you have the risk of
33 under-reporting or people trying to manipulate the system.
34 I think in the case - I do believe there needs to be
35 a safety component to compensation, right up to the CEO of
36 the company. It's got to be part of it.

37

38 We have to think smartly about how we actually put
39 that together and what the measures are and the metrics
40 are. Including safety adjustments for LTIs or injuries can
41 be effective. Fundamentally you have to have the reporting
42 culture and processes in place that, it really doesn't
43 matter, that you're going to get that reporting through no
44 matter what. But there is that risk, and it's not just
45 Anglo American and the coal business or Australia. It
46 exists across the world as a challenge.

47

1 Q. Can I move, then, to the subject of executive bonuses,
2 which we touched on a little earlier. Can you please see
3 AGM.003.002.0080_U. Again, this is better opened in Excel,
4 I think. No, it's a PDF, I'm sorry. I beg your pardon.
5 This document records the various scores from the various
6 Anglo entities in terms of the payment of executive
7 bonuses, but perhaps we could go to the second page,
8 because that's just the overall figures on the front page.
9 A. Yes, that's just the percentages, yes.
10
11 Q. Could we zoom in on the top half of the document,
12 please, if possible. "BU" stands for business unit; is
13 that right?
14 A. Yes. It's the Metallurgical Coal business unit.
15
16 Q. This is the overall figures?
17 A. Yes.
18
19 Q. We see various KPIs. Some of them have been redacted,
20 but we can see the points available, and the total of the
21 points on the right-hand side is 100; am I right?
22 A. Yes.
23
24 Q. We can see the KPIs for safety, health and
25 environment. Then you've got "elimination of fatalities",
26 "total recordable case frequency rate".
27 A. Mmm-hmm.
28
29 Q. "Zero level 3, 4 and 5 incidents", and then "health -
30 medical surveillance".
31 A. Yes.
32
33 Q. Is that last point surveillance for things like black
34 lung?
35 A. Yes, it's the general - there's a specific measurement
36 underneath it, but it could include that as well.
37
38 Q. When it says "zero level 3, 4 and 5 incidents", is
39 that a reference to the risk assessment matrix we've been
40 talking about?
41 A. That specifically references the environment. So it's
42 not an HPI. It relates to the - it's an environmental
43 metric as opposed to a safety metric.
44
45 Q. Then we have the "total recordable case frequency
46 rate".
47 A. Yes.

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Q. Just so that we understand, can you explain that for us?

A. A recordable injury is either a medical treatment case and/or a lost time injury. You take those over 1 million hours and you come up with a rate. So the way we set the - there's a couple of ways. For the purposes of this, Anglo American takes a three-year average of the total recordable frequency and takes a 15 per cent reduction as the target. Met Coal internally, we do something a bit different, just a better improvement from the previous year.

Q. Just so that I understand it, then, safety, health and environment count towards 12 per cent of the overall score out of 100?

A. Yes, of this component, yes.

Q. Of those 12 points, 2.5 relate to environment matters?

A. Yes.

Q. So 9.5 per cent relates to the health and safety of your workers?

A. The elimination of fatality and the total recordable are specific safety metrics, so it's 7 per cent out of the 12.

Q. So do you agree with me that the elimination of fatalities and the recordable case frequency rate are both lag indicators of safety?

A. The recordable frequency I would. The elimination of fatalities is actually a leading indicator, so this is part of our EoF program that we talked about.

Q. Can you explain that to us?

A. The elimination of fatalities program - it started in 2015, but it's something that we use to drive our safety program. It's our fundamental management of safety. The elimination of fatality program - there's six elements to it, so it's leadership; it's caring culture; it's planning and scheduling; it includes risk and change management; monitoring and assurance; and learning.

So these are six components that every year we sit down as a leadership team and look at the activities in each one of those six components for the year, look at the performance against those activities, look at a number of different safety metrics, incidents we've seen, trends

1 we're seeing, and build next year's program as to where the
2 focus areas are, and, as well, update - there's a five-year
3 version of that, a five-year plan, as well, that's
4 included.

5
6 We do this in conjunction with all of our SSEs,
7 general managers and the safety and health managers from
8 each one of the sites, so we have alignment across each -
9 across the entire business. Certain sites will, within the
10 six elements, define their own priorities in there to
11 a certain extent, because they will be on a different
12 journey at each one of the sites.

13
14 So this metric in particular was, how did we do
15 against achieving our deliverables coming out of the
16 elimination of fatality program and the actions that we
17 committed to do at the beginning of the year.

18
19 Q. On this document, then, the available points for the
20 elimination of fatalities is 4, and the score that was
21 awarded was 4; correct?

22 A. Yes.

23
24 Q. That was despite the fact that there actually was
25 a fatality?

26 A. This was specifically against the achievement of the
27 tasks in the elimination of fatality program. The fact
28 that we had a fatality - there was a 10 per cent reduction
29 across the board for the Met Coal business and
30 a 20 per cent at Moranbah North, where we had the fatality.

31
32 Q. So the executive bonuses at Moranbah North were
33 reduced by 20 per cent?

34 A. Yes.

35
36 Q. But at head office, it's 10 per cent?

37 A. Yes.

38
39 Q. One of the things that Enablon enables you to do is to
40 set tasks and to monitor their completion?

41 A. Yes.

42
43 Q. Whenever there is, for example, an HPI, be it a DNRME
44 or an Anglo HPI, the LFI report will specify some tasks
45 that need to be done to address what happened?

46 A. Yes.

47

1 Q. Is there a KPI or a metric that is used by Anglo to
2 determine the extent to which people actually complete the
3 tasks prescribed by Enablon and complete them by the
4 required date?

5 A. It's not reflected in the incentive system STI, but
6 there is that monthly report that comes out. All
7 outstanding actions that are recorded in Enablon are
8 flagged for follow-up.

9
10 Q. Would it be worth considering a KPI, as a lead
11 indicator of safety, the extent to which Anglo employees
12 complete the safety-related tasks that are prescribed under
13 Enablon by the date that they're required to do it?

14 A. Yes, it's something we could consider. I think
15 internally for Met Coal, we do - we measure that in
16 a monthly report of all our outstanding incidents, and
17 those are followed up immediately. So my intent is that
18 it's zero, and that should be the outcome every month.

19
20 As far as in addition to this framework, this
21 framework has changed a little bit from last year to this
22 year, with a little bit of a reshape of the metrics. Now
23 that's decided at an Anglo level, this formulation. So
24 70 per cent of your 100 per cent is standard across the
25 whole business globally in Anglo American. There are
26 30 per cent of the critical tasks that are down at the
27 bottom that we define, and I can't see it, but I know one
28 of the critical tasks from last year --

29
30 Q. We can go to the critical tasks, if you like, which is
31 the bottom half.

32 A. Yes.

33
34 Q. The entirety of that section under "Critical Tasks",
35 thank you.

36 A. You do have the metrics up top that are standard
37 across the entire organisation. This is our opportunity to
38 prioritise the work that we really want to get done in the
39 business. The first one you see there is the critical
40 controls. Part of doing the critical control would be
41 coming up with a standardisation. As it's mentioned in the
42 Brady report as well, an engineered control, hard control,
43 is much better than an administrative control and much less
44 likely to fail. So one of our targets, as we are
45 redesigning our controls, is to move from what we had at
46 that time, which was about 42 per cent administrative
47 controls, and get that down to 35 per cent.

1
2 Q. What do you say to the proposition that an
3 administrative control can't be critical? It doesn't
4 involve a thing, does it, an object?

5 A. There is that debate, and I'm not going to necessarily
6 disagree. My preference, as much as you could, would be
7 100 per cent engineering controls, and on our journey in
8 our five-year plan, we will continue to work towards that.

9
10 But the administrative control, it still can be an
11 effective control. One of the things that we spent -
12 during this process and actually learning from what we did
13 in 2015, and focusing now, is in each one of those
14 controls, even the administrative or the engineering
15 controls, we're actually identifying what we're calling the
16 erosion factors. So regardless of - any control is good on
17 the day you define it, but it can erode, even an
18 engineering control - there can be circumstances that
19 change around you, so that control is not as effective as
20 it once was, or the administrative ones.

21
22 This is a new component that we put in, and then
23 there's another section called the supporting factors,
24 which is really looking at how do we maintain the
25 effectiveness of that control, and then it rolls down into
26 the monitoring and the verification process.

27
28 The verification process - our intent is to actually
29 put that at - as the critical controls are reflected
30 generally in a task assignment or a work order, it actually
31 rolls through the job risk assessment controls that are in
32 there. We want to be able to have the worker be able to
33 actually see this is a critical control and the
34 verification of the whole thing.

35
36 Q. Just so I understand it, though, HPIs, whether they're
37 Anglo or DNRME, don't count for the purposes of this
38 exercise?

39 A. For this one. And this one in particular, this is -
40 the tasks are less about the actual outcome, so it's trying
41 to get away from those lagging metrics and actually looking
42 at what you're doing to support this. I think one of the
43 things - while certainly the first one is an absolute
44 safety focus, some of the other components of this will
45 have a material impact on safety. The operating model -
46 again, implementation of those processes has a direct
47 impact on safety. You're planning work more effectively

1 and managing it much more closely.

2

3 Q. But if we can just go back to the document as a whole,
4 my question is that Anglo HPIs, DNRME HPIs - neither of
5 them are a factor in the calculation of executive bonuses
6 at this level?

7 A. No.

8

9 MR HUNTER: Thank you. Is that a convenient time?

10

11 THE CHAIRPERSON: Yes. 2.15. Thank you.

12

13 LUNCHEON ADJOURNMENT

14

15 MR HUNTER: Q. Mr Mitchelson, before I come back to that
16 scorecard that we were looking at before lunch, I've been
17 reflecting on something that you said before lunch about
18 how labour hire workers gave you the safest and most
19 productive workforce. Can you explain to me how that is?
20 How is it, or what is it about labour hire workers that
21 means that they're the safest and most productive as
22 opposed to employees of Anglo?

23 A. I think I should clarify that a little bit.

24

25 Q. Sure.

26 A. At the time, the evaluation felt that they were the
27 safest and most productive workforce. That isn't a rule.
28 It shouldn't be generalised across all workforces in
29 Queensland or anywhere else. I think, for me, particularly
30 on the safety side, it's up to the company and the SSE.
31 Safety is the safety. It has to be a very effective safety
32 and health management system. You have to have a workforce
33 that's going to work within that. From a productivity
34 perspective, it could be any type of labour model. What
35 I was referring to is, at that time - and I wasn't involved
36 in that evaluation - it was felt that it was a safer and -
37 or a safe and productive workforce.

38

39 Q. But presumably you've had cause to assess and evaluate
40 that model over your time with the organisation.

41 A. Mmm-hmm.

42

43 Q. It hasn't changed, has it?

44 A. No, and I guess the information that I'll look at -
45 some of them are lagging indicators from a safety
46 perspective - don't see a material difference between the
47 three underground mine sites. From a reporting

1 perspective, I know there has definitely been a lot of
2 discussion and concern - if I look at the hazards that are
3 reported, not HPHs, just general hazards, we had over 3,500
4 hazards reported at Grosvenor last year; Moranbah North had
5 just under 2,000, I think. So the reporting culture is
6 definitely there in both and the safety culture is in both,
7 and the productivity.

8
9 Q. I suppose that leads into this issue. There's what
10 you'd describe no doubt as the reality of the safety
11 culture and what might be, at least as far as some work is
12 concerned, the perception. So I take it you would say that
13 no worker would be disciplined or dismissed or demobilised,
14 whatever term you want to use, for reporting a safety
15 matter?

16 A. No, I wouldn't accept that. Absolutely not.

17
18 Q. But do you accept that at least so far as some workers
19 are concerned, there is a perception that they might?

20 A. Yes, and I think this came through - it's a perception
21 of the industry. In discussions with our own workforce,
22 there is that perception, and it's something that we took
23 on from the safety resets last year. Every coal mine
24 company or every mining company had to do them, and it was
25 a great piece of feedback to be able to engage with the
26 workforce directly to understand what were those concerns,
27 and being able to understand if - in that forum, it was
28 a very open discussion and we got a lot of hazards and
29 a lot of feedback as to how we could improve. From that,
30 we've looked at how do we change our internal reporting
31 culture to make it safe and make it comfortable.

32
33 We always try to ensure that even through the line
34 structure, if that doesn't work, obviously there's the
35 other ways to go with SSHRs, ISHRs, the inspectorate. We
36 also have our own - the anonymous reporting thing, "Your
37 Voice", that allows people to do that. My preference is
38 always to deal with the issue, so that anybody on that site
39 is comfortable with raising safety issues.

40
41 Q. The anonymous reporting system, Your Voice, is there
42 not a problem with that, in that a worker who reports
43 a safety issue with any sort of specificity is likely to
44 make themselves identifiable?

45 A. There is potentially that risk. A lot of the workers
46 will be working in a crew, you'll be working in different
47 parts of the mine, yes. That process is managed by our

1 ABAS group, which is essentially our audit and business
2 advisory service, independent to us. They conduct the
3 investigation. That gets reported through to Warwick Jones
4 and flows through as a report in to myself based on the
5 results of that investigation.
6

7 Q. Could we go back, please, to the document we were
8 looking at before we adjourned. We've moved on to the
9 page that deals with the open-cut mine and I won't deal
10 with this for any great length of time, but do we see on
11 that page that for this operation - indeed, for all of the
12 underground operations as well - the health, safety and
13 environment items carry 18 per cent as opposed to
14 12 per cent for the business unit?

15 A. Sorry, I can't see that. You'll need to blow it up.
16

17 Q. Do you see that there, in the points available?

18 A. In the points available, it is higher, yes.
19

20 Q. Eighteen?

21 A. Yes.
22

23 Q. But the same KPIs as for the business unit are used?

24 A. Yes, that 70 per cent is consistent across all the
25 sites and the business unit - and across all of Anglo
26 American.
27

28 Q. If we could just leave that zoomed section, please,
29 and you will see under "Critical Tasks", I'm particularly
30 interested in the first of the critical tasks. It says:
31

32 *Safety & environment. Reduce HPIs by 50%*
33 *(3 HPIs in 2018) ...*
34

35 So I take it that's a reference to Anglo HPIs?

36 A. Yes, it would be.
37

38 Q. What I'm going to suggest to you is that that's the
39 only one of the four mines referred to in this document
40 where the reduction of HPIs is actually a KPI?

41 A. Mmm-hmm. Yes.
42

43 Q. If we can just go back to the whole document again,
44 please, I'll ask you the same question I asked in relation
45 to the business unit. HPIs, putting aside the critical
46 task that relates to the reduction in HPIs - HPIs, whether
47 they're DNRME or Anglo, don't get factored in to the

1 health, safety and environment score?
2 A. No.
3
4 Q. Could we go, then, to the next page, which is for
5 Grasstree. We see again the same KPIs for safety, health
6 and environment?
7 A. Yes.
8
9 Q. And the same weighting?
10 A. Should be the same.
11
12 Q. 18 per cent?
13 A. Yes. Should be consistent across all of the sites and
14 all the metrics.
15
16 Q. I take it the same answer in relation to HPIs of both
17 species - not a KPI?
18 A. No.
19
20 Q. Okay, then go to Grosvenor, which is the next page.
21 Consistent with the previous --
22 A. They all should be consistent, every single site, the
23 tasks will vary between site. The key metrics will all be
24 the same, and the same weightings.
25
26 Q. Can we go to the next mine, please, which is Moranbah.
27 This is Moranbah North.
28 A. Yes.
29
30 Q. Again, it's the same?
31 A. Yes.
32
33 Q. The same weighting, the same KPIs?
34 A. Yes, that's correct.
35
36 Q. In terms of the KPI which is elimination of
37 fatalities, the available points are 4 and the points
38 achieved are 4, but this is a mine where sadly there was
39 a fatality?
40 A. Yes.
41
42 Q. Do we see that reflected, then, in the 20 per cent
43 deduction at the bottom?
44 A. Yes, that's the reflection there. The elimination of
45 fatalities, as I mentioned previously, is the task that we
46 had in the program, and based on the tragedy, they did
47 a 20 per cent deductor.

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Q. So the mine itself gets a 20 per cent deduction?

A. Yes.

Q. But further up the chain of responsibility or the management chain, the figure is only 10 per cent?

A. Mmm-hmm.

Q. Can you explain the thinking behind that?

A. Once again, this was standard across all of Anglo American, and approved by the remuneration committee of the board. So some of the logic, I believe, is the direct controllable - you know, at the mine site has more of a direct controllable impact, hence the larger impact, versus a broader Met Coal business unit level. I think it reflects who has more control over the direct site. It's a recognition that there has to be something in here --

Q. Has to be what, I'm sorry?

A. It has to be a recognition that in a tragic event like that, there should be some implications.

Q. I'm not suggesting otherwise. My question was more directed to the more senior management being penalised 10 per cent as opposed to the people on site being penalised 20 per cent, but you say that's just the way Anglo does it?

A. That's the discussion. When this new model was put in place, there was a lot of discussion - there was discussion back and forth. Warwick Jones worked with the HRLTs, I worked through the bulks group and Seamus to influence and provide some input into how this was put together and our view on the weightings.

MR HUNTER: Those are all of the questions that I have.

THE CHAIRPERSON: Yes, thank you. Mr Roney?

MR RONEY: I have no questions.

THE CHAIRPERSON: Mr Trost?

MR TROST: No questions.

THE CHAIRPERSON: Mr Crawshaw?

1 **<EXAMINATION BY MR CRAWSHAW:**

2
3 MR CRAWSHAW: Q. Mr Mitchelson, you may see I am
4 appearing remotely. Could I just ask you this to start off
5 with: do you have any say in bonus arrangements?

6 A. With respect to the executives' short-term incentive
7 or site level?

8
9 Q. I was going to ask you about both. Do you want to
10 deal with them separately?

11 A. Sure. For the executive compensation, 70 per cent of
12 the measurements of metrics are pre-defined, and the
13 weightings against those are pre-defined by Anglo American.
14 There 30 per cent for critical tasks, and critical tasks
15 for the Met Coal business and each one of the sites, I have
16 influence in and impact on those. For the workplace
17 production bonuses, these have been in place for some time.
18 They're either part of a contract or part of an EA that
19 would have to be negotiated through collective bargaining
20 arrangements to make changes to those, so do not have
21 a material impact on those arrangements.

22
23 Q. Do I take it from that that you don't have any say in
24 negotiating enterprise agreements, either?

25 A. I consult with our team, the HR team, Warwick Jones,
26 who has people that lead those negotiations along with the
27 site personnel. So we discuss, you know, what is to be
28 negotiated and what we'd like to try to do. But, in the
29 end, the outcome is a negotiated agreement between the
30 union and the company. So, yes, we can try to influence,
31 but it has to be negotiated.

32
33 Q. I understand that, but you have final say on those
34 matters?

35 A. Final say on what is offered? Sorry, I'm not sure
36 I understand the question.

37
38 Q. On what is offered and what is agreed.

39 A. Yes, in the end, that will come back to Warwick Jones
40 and myself, and we make a decision on acceptance or
41 a counter-offer.

42
43 Q. Warwick Jones answers to you, doesn't he?

44 A. Yes, he does.

45
46 Q. In the end, to use that rather hackneyed phrase, the
47 buck stops with you in relation to enterprise agreements?

1 A. In the end, the final recommendation will come from
2 the team, and, yes, the final decision will eventually end
3 up with me.

4
5 Q. Do you have any say in decisions about use of
6 contractors?

7 A. As far as the use of contractors on site, whether
8 they're labour hire contractors or service contractors
9 performing specific tasks, that's really the GM/SSE
10 accountability for how they manage their workforce on
11 site. Each one will have circumstances where they'll have
12 to make decisions depending on the work available and the
13 workforce available as to which model they use. For me,
14 I'm less concerned with the choice of a contractor or not
15 contractor and more ensuring that we've got the safety
16 programs in place and whoever is on that site, regardless
17 of their employment arrangement, is safe, works under our
18 safety and health management systems, and is treated with
19 the appropriate dignity and respect we expect in our
20 workforce.

21
22 Q. You say you're "less concerned". Does that mean you
23 are concerned in contract arrangements, including labour
24 hire arrangements?

25 A. No, maybe I'll just clarify. I'm not concerned.

26
27 Q. You're not concerned at all?

28 A. No, I believe the employment models we choose and the
29 choice of using contractor is part of the SSE's
30 accountability to define how work is done on that site. If
31 I felt in any way that that was jeopardising the safety or
32 causing - or jeopardising the treatment of employees or
33 contractors, I would intervene.

34
35 Q. You haven't had cause to do that, I take it?

36 A. No. Of my five general managers, I've put in four of
37 the five. One of my rationales for doing that or choosing
38 these people - it's not just their experience or their
39 technical ability, it's their leadership and really their
40 value of people.

41
42 Q. Do you set general guidelines for the use of
43 contractors or labour hire?

44 A. I do not, but it's a discussion that would be
45 happening in the normal course of planning the business.
46 If we were planning a large capital project, there is
47 additional work coming in, there may be discussions around

1 how do we resource that work. Ongoing, long-term work that
2 happens as normal course of business, the discussion can
3 be, "Do you use a contractor for this on a service basis or
4 should we be bringing that in-house?" But again, that
5 would be more from a site perspective as what the site
6 SSE/GM and that particular site needs.

7
8 Q. I assume you have regular meetings with your SSE/GMs
9 that you just referred to?

10 A. Yes, we meet at least monthly, through what we call
11 a monthly performance review, where we talk through safety,
12 production costs and the general nature of the business.

13
14 Q. Across all Anglo sites?

15 A. Yes. We do it individually, my leadership team, and
16 the site's leadership team, we meet monthly. It can be
17 anywhere from an hour to an hour and a half at least. And
18 then on a quarterly basis it's a full-day visit - or it was
19 a full-day visit until COVID, to site.

20
21 Q. Presumably during those meetings, any changes to
22 arrangements relating to contractors or labour hire are
23 discussed?

24 A. If there are any issues that have arisen or major
25 changes, if there is a contract that's expiring and a new
26 one comes up. However, that would probably, for a large
27 contract, go through the contract management groups and
28 flow up. It can come up if it is a material issue during
29 those meetings.

30
31 Q. Just on that contract management group, I'm just
32 looking at your statement. This is MTY.001.002.0001 at
33 0014. You refer at 49(e) to a contract management
34 superintendent at Moranbah.

35 A. Sorry, I can't see the document, but, yes, I'm
36 familiar with that position.

37
38 Q. Can you see it now? It's up on the screen.

39 A. Yes.

40
41 Q. You say "(as at Grasstree above)"?

42 A. Yes.

43
44 Q. That's a reference, is it, to --

45 A. So each site should have a contract management
46 superintendent. That's one of the critical positions that
47 we have put in place. Contractor management - we have the

1 contractor management system where all contractors,
2 particularly service contractors, come through site and
3 have to work within our contractor management program.
4

5 Q. I was just wondering about that, because paragraph 42
6 refers to the senior managers at Grasstree, but I just
7 couldn't immediately see, for contract management, the
8 superintendent?

9 A. The contract management superintendent is
10 a superintendent level. This is the manager level that
11 reports directly to the SSE, the general manager. The
12 contract superintendent is most likely reporting up through
13 potentially the commercial manager and/or the safety
14 manager. I'm not clear on that one. It will --
15

16 Q. So when you - sorry, go ahead, Mr Mitchelson.

17 A. I apologise. The reporting relationship from the
18 contract management superintendent will report up through
19 one of the site leadership team's team members. I'm just
20 not clear on which one.
21

22 Q. So at Moranbah, the contract management superintendent
23 is a senior manager; right?

24 A. No. It would be the same level across all of the
25 sites. It may be the way the document has been put
26 together, in the nature of --
27

28 Q. Well, it's your document, Mr Mitchelson.

29 A. Yes. So the contract management superintendent will
30 report to what we call the SLT, which is the site
31 leadership team. That's a direct report to the GM/SSE.
32

33 Q. So just to clarify, there's no mention in paragraph 42
34 or in your statement in relation to Grasstree of a contract
35 management superintendent?

36 A. Grasstree will be organised in a similar fashion.
37

38 Q. And Grosvenor the same; is that what you're saying?

39 A. Yes.
40

41 Q. So the better thing in relation to 49(e) would be to
42 say, "(there are similar positions at Grasstree and at
43 Grosvenor)"?

44 A. Yes, that would be a better way to phrase it.
45

46 Q. That clarifies that particular matter. Could I just
47 come back to this. Are there any written guidelines in

1 Anglo as to the use of contractors or labour hire?

2 A. Sorry, which type - I guess what type of guidelines
3 are you referring to?

4
5 Q. Just guidelines generally.

6 A. I guess there's two components to that. In order to
7 engage a contractor, we have a supply chain process and
8 system that has defined clearly the scope of what the work
9 is that needs to be done, there is a tendering process,
10 there is an evaluation and award process. So there are
11 processes in selecting the use of contractors, and then in
12 our contractor management system there is an assessment of
13 authority to work, which is what are the skill sets that
14 need to be on site, what's the equipment on site. That all
15 gets assessed as part of getting an ATW with an
16 authorisation to work. Then once the work is awarded, they
17 get a permit to work, which again checks off all of those
18 safety and health management systems that have to be in
19 place, and the work is executed that way. So we do have
20 systems to be able to manage that and select contractors.

21
22 Q. They're the documents that apply once you decide to
23 use specific contractors or labour hire?

24 A. Yes. It has to go through a very rigorous process of
25 evaluation and, as well, the contractor to be able to do
26 work on site.

27
28 Q. Do you have any what I would call policy guidelines on
29 attitude of Anglo to the use of contractors or labour hire?

30 A. No, we do not have a policy document like that.

31
32 Q. The contract with One Key, that's a company-wide
33 document rather than a specific document relating to
34 a particular site; is that the case?

35 A. I'll have to defer to Warwick Jones on some of this,
36 but we have two contracts, I believe. One contract will be
37 an overarching agreement with One Key to supply labour
38 anywhere across our five sites, and then there is
39 a specific agreement for labour hire for Grosvenor mine.
40 So there is - I think it's called an umbrella agreement,
41 and a specific agreement, two separate agreements, for
42 Grosvenor.

43
44 Q. Can I come to some of the answers you gave to
45 Mr Hunter earlier today. When you were asked about the
46 advantages of labour hire, you gave as part of your answer
47 that there were a number of different models that you've

1 seen across the globe, from all company staff positions,
2 all the way to union representation, and, as well, full
3 contract workforce. Do you remember that?

4 A. Yes.

5

6 Q. So when you're talking about all company staff
7 positions, is that a situation in which every employee at
8 a mine site is considered to be staff, is it?

9 A. Yes. I've experienced that at one of my former
10 companies I worked at. It was a very specialised refinery,
11 and the entire workforce was staff in that case.

12

13 Q. That was overseas somewhere, was it?

14 A. Yes.

15

16 Q. Then you say "all the way to union representation".

17 A. Yes.

18

19 Q. Where is that model to be found?

20 A. So when I first started in mining, my first job was in
21 a mine in a remote community, and the entire workforce
22 was - it had staff positions, but the entire workforce was
23 represented by the local union at that site. In that case,
24 contractors were used very, very infrequently and would be
25 only in large capital projects, and that was the nature of
26 that relationship in that particular mine.

27

28 Q. When you say "full contract workforce", where was
29 that?

30 A. Yes, there was another mine, and this would be in
31 Canada as well, with - it's a smaller goldmine, and given
32 the life of that mine and the way in which the skills were
33 needed in a remote fly in, fly out arrangement, the choice
34 in that case was full contractor.

35

36 Q. Was it a short life or a long life?

37 A. The life was at that time somewhere around
38 seven years, which for a goldmine is relatively medium-term
39 life.

40

41 Q. I take it that particular mine wasn't unionised at
42 all; is that what you're trying to say?

43 A. No, it was not. It was full contractor, with a bit of
44 staff.

45

46 Q. And in your experience, having contractors or labour
47 hire generally goes hand in hand with less union

1 representation?

2 A. I'll be honest, it is my experience with labour hire,
3 to the extent that we see in Australia, Australia is a bit
4 different than the other jurisdictions I've worked in. As
5 far as our One Key - you know, in that case of Grosvenor,
6 if that's the example, I actually don't know if they are
7 union members or not union members. They could be.

8

9 Q. I wasn't particularly referring to Grosvenor. I'm
10 just talking as a general proposition, your experience.

11 A. I guess I honestly can't answer whether or not they're
12 union members or not. It's not something that we look for
13 or we ask, nor is it something that I think is entirely
14 relevant to doing the - getting the contract in place and
15 doing it properly and safely.

16

17 Q. Shortly after that, you gave some evidence which you
18 clarified after lunch about labour hire being the safest
19 and most productive. Do you remember that evidence this
20 morning and your clarification after lunch?

21

22 MR HOLT: That wasn't, in any way, the way that answer was
23 put, Mr Martin.

24

25 THE CHAIRPERSON: Sorry?

26

27 MR HOLT: The way my learned friend has paraphrased it
28 wasn't in any way the answer as it was put by Mr Mitchelson
29 this morning. I wonder if it could be done accurately.

30

31 THE CHAIRPERSON: Right. Could you ask the question
32 again, please, Mr Crawshaw.

33

34 MR CRAWSHAW: I thought the witness gave evidence earlier
35 this morning that labour hire was the safest and most
36 productive, in terms of the advantages of labour hire. I'm
37 quite prepared to have that recollection dismissed as
38 wrong.

39

40 THE CHAIRPERSON: Yes.

41

42 Q. What did you say earlier, Mr Mitchelson?

43 A. I think, just to clarify it, as I hopefully clarified
44 after lunch, that's not a blanket statement that applies
45 across the entire industry or applies in all cases. My
46 reference was when the Grosvenor decision was made to go to
47 a labour hire workforce, at that time, in the circumstances

1 that existed for Grosvenor mine, the industry, the
2 employment, what was trying to be achieved, that labour
3 hire was safe and it was more productive than going to an
4 alternate model, but it was only - and my reference, and
5 apologies if I didn't make that clear - it was in that
6 decision.

7
8 In a different set of circumstances, you'd have to
9 evaluate your criteria today to understand what is safe and
10 what is productive. It isn't necessarily labour hire. So
11 this was a specific circumstance as opposed to - that's not
12 my general opinion, and it's not a general view.

13
14 MR CRAWSHAW: Q. I'm just trying to clarify what
15 happened. I think you said you weren't there at the time.
16 A. No. That decision was made 2013 or 2014.

17
18 Q. How was an assessment made that labour hire would be
19 safer than having permanent employees?

20 A. Just for clarity, it's safe and more productive. The
21 safety aspect to me in this evaluation, if there is any
22 circumstances where there were safety issues on
23 a contractor or a contract or employment relationship, that
24 would obviously be flagged in your decision. Now, I can't
25 comment on the evaluation criteria that was done at that
26 time. My colleague Warwick Jones was around at that time
27 and may be able to provide some more insight.

28
29 Q. Well, he was the one that told you this, was he?

30 A. Discussion with Warwick Jones and discussion with
31 other people in the organisation.

32
33 Q. So what did they actually tell you, that it was safe,
34 safer or just safe?

35 A. It was fundamental - it was safe. I probably chose my
36 words incorrectly at that time. It was safe, and first and
37 foremost we would never choose an employment model that's
38 not safe, and the view at the time was that it was a more
39 productive workforce. I can't - that's about the extent of
40 the information that's been shared with me.

41
42 Q. I won't take it any further with you, then, if that's
43 all that was said. You also gave evidence this morning
44 that the costs of labour hire and contractors - maybe you
45 can clarify whether you were talking about both - would not
46 be materially different. Do you remember that?

47 A. Yes.

- 1
2 Q. Were you talking about both labour hire and
3 contractors?
4 A. It was probably more in the context of labour hire,
5 when we compare rates between an Anglo employed person and
6 a contractor, there are some differences - sorry, and
7 a labour hire. The contractor and a contractor's service
8 can be different. We will contract - all of our surface
9 drilling, for instance, in the underground is contracted
10 out to a specialist at that point in time. So the labour
11 rates within that specialist organisation are less relevant
12 as we're paying for service to be delivered, and that's
13 what we focus on.
14
15 Q. Going back to the labour hire, how do you know that
16 the costs are comparable?
17 A. In looking at - and again not going into line by line
18 of the EA versus the labour hire, relying on my head of HR,
19 Warwick Jones, going through a high-level comparison and
20 looking at those numbers, that they are not materially
21 different. When I've looked at the - you know, for me, the
22 overall cost structures within a labour hire arrangement
23 and/or contractor arrangement versus an employee
24 arrangement, the cost per person is in total not materially
25 different. I wouldn't go down into the hour by hour.
26 That's just a level of detail that I just don't get into.
27
28 Q. No, I understand that. You're speaking in general
29 terms.
30 A. Mmm-hmm.
31
32 Q. But there's really two comparisons you've mentioned
33 there. One is a comparison between what is paid to
34 permanent employees under enterprise agreements or
35 otherwise, compared to what is paid to labour hire
36 employees under their enterprise agreement - that's one
37 comparison you just made there.
38 A. Mmm-hmm. Yes.
39
40 Q. And I presume you're talking about the One Key
41 company's labour hire agreement there?
42 A. It is one example, yes. We do use labour hire at some
43 of the other sites as well.
44
45 Q. I think it has a new name now, hasn't it - FES or
46 something like that, that labour hire agreement?
47 A. I believe the company has changed. I'm not - it's

1 a better question for Warwick Jones, with the detail.

2

3 Q. The other comparison you mentioned was as to the cost
4 to Anglo between permanent employees and labour hire
5 employees.

6 A. Yes.

7

8 Q. They're two different cost comparisons, aren't they?

9 A. One is the overall cost to the business, you're
10 correct, it will have a profit margin built in to pay the
11 labour hire company. And the other one is the absolute
12 rates that are paid to employees.

13

14 Q. They can't both be the same, can they, those
15 comparisons?

16 A. No, they will be two different sets of numbers.
17 I can't actually tell you right now, I haven't gone into
18 the level of detail on a comparable position as to who gets
19 paid compared to an Anglo employee under an EA versus
20 a labour hire contractor doing the same work. I really
21 don't have that detail.

22

23 Q. But you certainly know that Anglo is not in
24 a situation where it's costing it more for the labour hire
25 employees than for its permanent employees?

26 A. Not that I'm aware. At the level that I'm looking at,
27 not that I'm aware.

28

29 Q. As you just alluded to, the labour hire firm itself is
30 making some profit over and above what it pays its
31 employees?

32 A. Yes, there will be some margin. I'm not aware of the
33 magnitude of that margin, profit margin.

34

35 Q. But it follows if the labour hire company is making
36 some profit, that its employees are getting less than the
37 permanent employees of Anglo, doesn't it?

38 A. That is possible, but I wouldn't want to comment on
39 that, as I do not know that level of detail.

40

41 Q. When you were asked about union representation, you
42 answered something to the effect that it made no
43 difference, in terms of safety, if there was union
44 representation --

45

46 MR HOLT: Again, Mr Martin, regrettably that bears no
47 resemblance to the evidence that was given and I wonder if

1 my friend could put it properly.

2

3 MR CRAWSHAW: Q. Well, can I ask you this: do you agree
4 that it makes no difference, in terms of safety, if the
5 union representation is present?

6 A. I believe my comment is the employment model makes no
7 difference. The safety on the site is the accountability
8 of the SSE to have the programs in place to ensure every
9 single person on that site is safe. So whether - the
10 employment model is, to me, not related to the safety of
11 that mine site. The safety of the mine site is the
12 accountability of the company and the accountability of the
13 SSE, regardless of whatever employment arrangement you have
14 on the site.

15

16 Q. Do you see a union as having any role in improving
17 safety at a workplace?

18 A. Well, under the current legislation, you have the
19 SSHRs on sites, so there's at least two. We heard from
20 some of them this week. They have a role to play in
21 safety, and I think a very important role to play in the
22 safety. There are the ISHRs as well. They are
23 representatives through the employees. They have a role in
24 the overall program and authorities and accountabilities
25 underneath the Act.

26

27 Q. You also gave some evidence to the effect that if
28 a labour hire worker was removed on the grounds of safety,
29 there would be a full investigation before that occurred?

30 A. If the labour hire worker - yes, there would be a - if
31 there was a safety incident, it would follow an
32 investigation process and would go through our consequence
33 management process, similar to an Anglo employee.

34

35 Q. But I think you agreed with Mr Hunter that it was
36 possible to remove a labour hire employee on grounds other
37 than safety?

38 A. It is contractually in the agreement, yes, you can.
39 In practice, I don't accept that that happens in my mine
40 sites. That is not something that I would accept.

41

42 Q. Do you know?

43 A. Based on the information on turnover and the feedback
44 that I've received, no, I don't believe that any GM has
45 arbitrarily, or SSE has arbitrarily removed someone from
46 site for reporting a safety incident or other reasons. Our
47 values within Anglo, my personal values and the values of

1 those general managers, I don't believe that occurs in my
2 mines.

3

4 Q. You would agree that labour hire employees have less
5 security of employment than permanent employees?

6 A. I guess that's a - if you look through the labour hire
7 contract, the arrangement with the labour hire company,
8 some of them are permanent employees with the labour hire
9 company, some will be fixed-term contracts with the labour
10 hire companies. I'm not sure I can really comment on
11 their - within the labour hire company, their -
12 I guess their employment stability.

13

14 THE CHAIRPERSON: Q. I suppose the casual employee is
15 the truly vulnerable one?

16 A. Depending on, again, the arrangement. Usually the
17 casual employees come through these labour hire companies
18 as well.

19

20 Q. That's what I mean, yes.

21 A. And, again, some of them may be on a fixed-term
22 contract. Actually, some may be permanent employees, but
23 others may be, as you say, more of a casual employee.

24

25 Q. Perhaps we might leave it for Mr Jones. The contract
26 does split them up between casuals and permanent and fixed
27 term. I'll leave it for later. Thank you.

28 A. Yes.

29

30 THE CHAIRPERSON: Yes, Mr Crawshaw.

31

32 MR CRAWSHAW: Thank you. I'll leave that for later, in
33 the interests of time as well.

34

35 Q. But of course Anglo does take an interest in the
36 industrial arrangements of One Key, doesn't it?

37 A. I'm not sure I understand the question.

38

39 Q. Well, perhaps we might just go to this document, which
40 I believe is part of the One Key arrangements.

41 AGM.003.004.0001 at 0023.

42

43 MR HOLT: We don't think this is in the court book,
44 Mr Martin. It doesn't appear to be.

45

46 MR CRAWSHAW: Perhaps I'll leave that for Mr Jones as
47 well.

1
2 THE CHAIRPERSON: Well, it's up on the screen, I think,
3 Mr Crawshaw.

4
5 MR CRAWSHAW: Q. Do you see clause 7.6 of the labour
6 hire agreement with One Key?

7 A. I'm just reading it now.

8
9 Q. It may be something you've never seen before; I don't
10 know. Is that the case?

11 A. I have read this contract before. However, I'm not
12 familiar with every clause in detail. I'm just reading
13 through the information now. Yes.

14
15 Q. I'm just wondering why you need to know when One Key
16 is approached by any union official or union representative
17 in relation to its existing enterprise agreement.

18 A. Yes, and apologies for this, I really will defer this
19 to Warwick Jones to go through the context of this
20 particular clause and the purpose of it, in the broader
21 contractual and management scheme.

22
23 Q. Does that mean you can't think of any reason why your
24 company would require One Key to do that?

25 A. I'm not aware of the purpose of this clause. I
26 apologise. In looking at it --

27
28 Q. There's no need to apologise, Mr Mitchelson. I'm just
29 asking you whether you can think of any reason why your
30 company would require that?

31 A. I'm not sure. I hesitate to make an answer one way or
32 the other without having an opportunity to actually look
33 through the broader overall contract and understand the
34 purpose behind this clause.

35
36 MR CRAWSHAW: No further questions, thank you.

37
38 THE CHAIRPERSON: Thank you.

39
40 Q. Just while we're dealing with the unions, is there any
41 policy consideration with the company that labour hire
42 employees are attractive because it helps diminish the
43 power of the union, anything of that nature?

44 A. Absolutely not. From an Anglo perspective, there is
45 no such document, belief or perception inside the business
46 at all.

47

1 THE CHAIRPERSON: Ms Holliday?

2

3

<EXAMINATION BY MS HOLLIDAY:

4

5 MS HOLLIDAY: Q. Mr Mitchelson, my name is
6 Deborah Holliday and I'm one of the barristers appearing
7 for Resources Safety and Health Queensland. I'm going to
8 take you back to Anglo HPIs and what have been spoken about
9 as DNRME HPIs.

10 A. Yes.

11

12 Q. Mr Operator, if we can bring up, please,
13 AAMC.001.029.0028. Mr Hunter showed you this document
14 previously.

15 A. Yes.

16

17 Q. It's headed Met Coal EoF, meaning end of fatalities;
18 correct?

19 A. Elimination of fatalities.

20

21 Q. For 2020, and the roadmap to 2024.

22 A. Yes.

23

24 Q. It's presented in a PowerPoint style?

25 A. Yes.

26

27 Q. I'm not interested in names, but for whom is this
28 document prepared?

29 A. This was prepared both for our internal team, just to
30 be able to pull all the information together, but this was
31 presented to Seamus French, CEO of the bulks business, and
32 his executive head of safety, Ludo Le Cam.

33

34 Q. On the second page of that document, 0029, it gives an
35 overview of the PowerPoint slides, which includes the
36 "Elimination of Fatalities Journey to Date", the "Safety
37 Performance Review" and "Safety Excellence in Teams".
38 Clearly the document is prepared with a focus on safety;
39 you'd agree with that?

40 A. Yes.

41

42 Q. If I can take you to 0031, Mr Hunter showed you this
43 page of the document this morning. It's AAMC.001.029.0031.

44 A. Yes.

45

46 Q. On the right-hand side in the green, it has "Grasstree
47 2019 ZERO HPIs".

1 A. Yes.

2

3 Q. "Zero" is in capital letters; you'll agree with that?

4 A. Yes.

5

6 Q. It's highlighting the fact that Grasstree had zero
7 HPIs in 2019?

8 A. Yes.

9

10 Q. And that is seen as a positive under the safety
11 performance review?

12 A. In the context of the Anglo HPIs, not having an
13 incident that could have resulted in a fatality, being the
14 4 or 5 again on the Anglo scale, that is something that we
15 definitely target that we want to - we do want to achieve
16 zero. We do have another, which is just the line below it,
17 called "High Potential Hazards". That is the one where we
18 focus on trying to get as many as we possibly can, find the
19 hazard before it actually occurs, so we can prevent it from
20 becoming one of these incidents.

21

22 Q. You'd have to agree that one of the important factors
23 of an HPI is to ensure that there are learnings taken from
24 the HPI?

25 A. Yes.

26

27 Q. Wouldn't it be better to include all of the HPIs - and
28 by that I mean Anglo HPIs and DNRME HPIs - when you're
29 looking at the safety performance of the mines?

30 A. Yes, I believe certainly any incident that happens,
31 and through our learning from incidents process this is an
32 opportunity, and that's the purpose of it: fix the problem
33 but also learn from it so that we can prevent it from
34 occurring again.

35

36 The learnings from any of the HPIs, the department
37 HPIs as well as Anglo ones, fair point that they're not
38 consistent as far as being reported in this way, but it is
39 an opportunity to learn. I think the LFI process at the
40 sites, they're able to look at those, and our ability to
41 actually look at the next level of incidents down, those
42 ones that have 3s, impacts, potentially, is a journey that
43 we're on to be able to find - to be able to use that and
44 analyse the data around that as well.

45

46 Q. Is that a way of saying that there's something to
47 learn here from the fact that DNRME HPIs aren't being

1 utilised by way of learning as much as they ought to be?

2 A. There is an opportunity here, absolutely. We use them
3 at site. But I do think there is an opportunity, again,
4 from any kind of incident to actually use those to improve
5 our business.

6

7 Q. When you say that you use them at site, does that mean
8 that the learnings from incidents are only learnt about at
9 site?

10 A. It depends on the - it depends on the incident itself.
11 In the underground environment, some of the departmental
12 HPIs will be shared across the undergrounds. In other
13 cases, it's escalated up to what we call the significant
14 incident teleconference. So some of the department HPIs,
15 particularly anything that's an LTI that's got a repeated
16 nature, or something that needs to be shared across the
17 business, will be raised there as well.

18

19 Q. Can I just break down that answer a little bit. When
20 you said it could be shared amongst undergrounds, do you
21 mean amongst the head of underground or do you mean amongst
22 the underground mines?

23 A. Amongst the underground mines. So it would be through
24 the SSEs and the safety managers that will share those.
25 There is an opportunity to actually improve how we share
26 that information and how we use it in our analysis and our
27 learning process.

28

29 Q. Because you accepted in evidence this morning, when
30 Mr Hunter asked you the question, that gas exceedance HPIs
31 do have the potential to cause a significant adverse effect
32 on the safety or health of a person - you accepted that
33 this morning?

34 A. Yes.

35

36 Q. And so by accepting that proposition, doesn't it then
37 follow that they should be considered in the safety
38 performance review of the mines that are relevant to the
39 terms of the Board of Inquiry?

40 A. Yes, that's something that we need to look at, as to
41 how those are reflected in our safety measurements, and not
42 just the gas ones but the broader suite of HPIs is an
43 opportunity.

44

45 I think in the case specifically around the gas HPIs,
46 they haven't been captured here through the safety
47 statistics. They were well known, and they were basically

1 the driving factor for a lot of the initiatives and
2 strategy work that we've done. So it's not that they
3 were - I just want to make sure, it's not that it was
4 ignored. It's probably got a larger - well, it does have
5 a larger profile in our business right now, to manage the
6 gas issues, than a lot of the other HPis that would be
7 brought through the typical Anglo process.

8
9 Q. There's a danger, though, isn't there, by not
10 including DNRME HPis in considering safety performance of
11 Anglo American mines, that there is not only

12 a normalisation of HPis but actually an ignoring of them?
13 A. There's a perception of that risk, and my firm belief
14 is that that risk doesn't - the visibility of the
15 departmental HPis is there. As I mentioned, it does get -
16 you know, every day I get to see whatever departmental HPI
17 has been reported. The LFI process ensures that they're
18 all being addressed. And they are by no means diminished
19 or thought of as secondary issues. They're an incident
20 that happened at the site and they need to be addressed
21 through our LFI process and, we'll agree, we need to be
22 able to incorporate more of the learnings from those more
23 broadly across our business.

24
25 Q. Could we go to 0045, Mr Operator. This is "Team
26 Safety in Action", and the next heading is "Excellence in
27 Teams", and some examples. If you follow it down to
28 "Grasstree Mine", it has "Zero HPis in 2019", so a repeat
29 of what was on the first slide.

30 A. Yes.

31
32 Q. The next one is "LW Department LFI free year".
33 Correct me if I'm wrong, but does that mean "Longwall
34 Department learnings from incident free year"?

35 A. That should be - I'm quite sure that should be "LTI",
36 not "LFI".

37
38 Q. That's how that screen reads, though?

39 A. Yes.

40
41 Q.

42 *[Longwall] Department [Learning From*
43 *Incident] free year.*

44
45 "LFI", that's what is know in Anglo as "learning from
46 incident"?

47 A. Yes. I believe that is a typo. It should not be

1 "LFI". We don't celebrate or acknowledge or even target
2 having an LFI free year.

3

4 Q. And it's also wrong, isn't it?

5 A. Yes.

6

7 Q. In the terms of Grasstree mine, it wasn't an LFI free
8 year, 2019?

9 A. No.

10

11 Q. For the longwall department?

12 A. No, absolutely not.

13

14 Q. Because otherwise I can take you to the relevant
15 documents to show that.

16 A. No. I completely understand.

17

18 Q. So you're saying that that is a typographical error
19 and it should refer to "LTI"?

20 A. Yes, yes, and it's not something that we would ever
21 encourage, or I certainly would never encourage, is to have
22 an LFI free year. The LFI process is valuable in learning
23 as to how we can improve.

24

25 Q. So we put that down to the wrong use of an acronym; is
26 that correct?

27 A. I am putting that down to the wrong use of an acronym,
28 yes.

29

30 Q. Still on that same series of questions in relation to
31 the Anglo HPIs and perhaps the learnings being missed if
32 they are DNRME HPIs, can I take you to AAMC.001.004.1495.
33 This is again an EoF 2020 plan for Met Coal?

34 A. Yes.

35

36 Q. In the bottom left-hand corner it has "Learning
37 Organisation 2020 Actions". It says:

38

39 *Implementation of Learn+ e-learning LFI*
40 *modules ...*

41

42 Is that a system by which there is going to be technology
43 that persons can look at for LFI modules in terms of
44 training, is that what that means?

45 A. For training, yes, yes.

46

47 Q. By virtue of the fact that LFIs are site based only

1 for DNRME HPIs --

2 A. Yes.

3

4 Q. -- isn't the difficulty with the current Anglo
5 American model that the e-learning LFI modules will be
6 limited to the Anglo American HPIs?

7 A. No, it will be applied across anywhere we do an LFI.
8 This was a bit of an acknowledgment that the training that
9 happened previously on the LFI needs to be refreshed on
10 a regular basis. So this training will apply to all LFIs,
11 all learning from incident investigations, across our
12 business.

13

14 Q. Moving forward, LFIs aren't going to be, in terms of
15 DNRME HPIs, limited to site; you're going to include it in
16 the training platform for e-learning? Do I understand you
17 correctly?

18 A. The e-learning platform is to teach people who are
19 doing the investigations on the LFI process. So it's
20 a training tool to do an effective investigation and the
21 learning from incident investigation.

22

23 Q. So it's a training for the investigator?

24 A. Yes.

25

26 Q. Rather than a person who needs to learn from the
27 incident itself moving forward?

28 A. Right. Sorry, this is, yes, using the investigation
29 tool, yes.

30

31 Q. Is there a similar mechanism in Anglo Coal for
32 e-learning for LFI modules in relation to truly learning
33 from the incidents themselves?

34 A. So from an analysis of the data and sharing of the
35 data? I guess I'm not quite clear on the question.

36

37 Q. In terms of a coal mine worker learning from an
38 incident that's happened to ensure that they do their part
39 so that it's not repeated --

40 A. Yes.

41

42 Q. -- is there a training module which includes the
43 learnings from incidents?

44 A. I don't believe we have a training module specifically
45 for that. We have work processes that communicate the
46 results of the LFI investigations back to the workforce.
47 That can happen through roster start shift meetings -

1 sorry, start of shift meetings, first roster meetings,
2 there's safety meetings that happen on a weekly basis.
3 That's how we get that information back, through that
4 process.
5

6 Q. The answer may be the same to the next document I take
7 you to, but in relation to AAMC.001.017.0023 at 0025, down
8 at the bottom on the left-hand side, "Implement learning
9 modules to improve organisational skills (eg LFI)", is that
10 for the investigator or for training to occur in relation
11 to LFI?

12 A. That will be partially the - part of it will be the
13 LFI training tool to do a - for the investigators to get
14 training on this. There's other parts to it, and,
15 apologies, there's detail behind each one of these at
16 Grosvenor mine, and looking at this I cannot remember the
17 details that support that particular element and the work
18 program with it.
19

20 Q. It does say there in the third tick:

21
22 *Embed revised LFI process to include review*
23 *of applicable learnings from other Anglo*
24 *operations and the wider industry.*
25

26 Is that the process of investigation or, again, is it
27 trying to encapsulate learnings from what has occurred in
28 relation to the HPIs?

29 A. Part of that will be the process of investigation, but
30 also finding - and it will also be trying to find better
31 ways to share the learnings across the broader - or across
32 the Met Coal business using information from the broader
33 company.
34

35 Q. Can I suggest to you, then, that that's why it's so
36 vitally important to ensure that proper safety
37 consideration is given to DNRME HPIs?

38 A. Yes, I would agree there's valuable information in the
39 departmental HPIs, and those - you know, there's
40 opportunity to be able to share those differently than we
41 are right now.
42

43 Q. In terms of the number of HPIs at Grasstree mine in
44 2019, we've seen from the relevant documents that zero
45 Anglo American HPIs occurred during that year.

46 A. Yes.
47

1 Q. In terms of DNRME HPIs, I can suggest to you that
2 there's 55 of those in the 2019 year.

3 A. Yes.

4

5 Q. If I can now take you to AAMC.001.004.0002 at 0018,
6 Mr Hunter took you to this page of the document this
7 morning and questioned you in relation to the fact of when
8 would an ignition underground not qualify as a safety HPI.
9 You answered that "may" in that underlined heading of "The
10 following incidents may qualify as Safety HPIs" should be
11 read as "must"?

12 A. These are examples. I wouldn't go through this and -
13 given that these were just supposed to be examples to help
14 guide people, I wouldn't want - the wording wasn't intended
15 to say "This is the list that will happen." In the case of
16 an ignition, it should be reported as an HPI. Some of the
17 other ones, depending on the circumstances, may or may not
18 be an HPI, depending on the specific circumstances that are
19 there.

20

21 Q. And I'm sure Mr Holt will correct me if I'm wrong, but
22 your evidence this morning was that "may" should be read as
23 "must". Are you now qualifying that --

24 A. No.

25

26 Q. -- upon reflection, and saying that "may" should not
27 be read as "must" and they may be examples of safety HPIs?

28 A. I think in the specific example of a gas ignition, it
29 qualifies as "must", and they should be an HPI. Going
30 through the rest of them, these are examples I would expect
31 to have - that you would reasonably expect that could be an
32 HPI.

33

34 Q. In terms of the first dot point, "Any vehicle
35 rollover", if a person is inside at the time the vehicle
36 rolls over, you would expect that to be a safety HPI,
37 wouldn't you?

38 A. I would expect that to be a safety HPI. The speed of
39 the incident, yes, and whether or not the person is
40 actually in the vehicle - yes, I would expect it to be an
41 HPI.

42

43 Q. And so that there can be no ambiguity, you're meaning
44 an Anglo HPI?

45 A. This is in the context of an Anglo HPI, yes.

46

47 Q. Can I take you to RSH.002.422.0001. I'm not sure if

- 1 you've been shown this document over lunch.
2 A. No.
3
4 Q. You can see there - you're familiar with a form 1A?
5 A. Yes.
6
7 Q. You can see there that it's 8 May 2019, highlighted in
8 yellow on the top right-hand side.
9 A. Yes.
10
11 Q. And that the mine is Grasstree mine.
12 A. Yes.
13
14 Q. If you go down under section 3, Mr Operator, it
15 describes the HPI as:
16
17 *An unplanned movement of, or a failure to*
18 *stop, a vehicle or plant that endangers the*
19 *safety and health of a person.*
20
21 That's just a category from the regulation it falls under.
22 A. Okay.
23
24 Q. If you go down to section 6, "Details of the Event",
25 it speaks of:
26
27 *A Front End Loader has rolled on to its*
28 *side when being used to sort, recover, and*
29 *load out waste material from a bulk waste*
30 *tipping area.*
31
32 A. Okay, yes.
33
34 Q. It says the operator was uninjured.
35 A. Yes.
36
37 Q. If we can go to the second page, Mr Operator, it
38 includes some photographs of the front end loader on its
39 side.
40 A. Mmm-hmm.
41
42 Q. We take it, because that is dated 8 May 2019 and we
43 know from the documents that were put up on the screen
44 earlier that Grasstree had zero Anglo American HPis for
45 2019, that this was not categorised as an Anglo American
46 HPI. Do you accept that on the basis --
47 A. Yes.

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Q. -- of this form 1A, it should have been?

A. Yes, based on the dates, yes.

Q. Isn't that a concern, then, that there is a lack of consistency in Anglo American as to how they are categorising Anglo American HPIs?

A. The framework is consistent across. The application of it obviously involved judgment from the people at site. In this particular circumstance, I do remember this coming across my desk or seeing this incident occur. There was a judgment made as to whether or not there was a potential for - you know, potential fatality out of this incident, given the speed and the nature in which the incident happened.

Q. Category 4, which it has to be to minimally be categorised, it seems, as an Anglo American HPI --

A. Yes.

Q. -- isn't just the risk of fatality, though, is it? It's the risk of --

A. Permanent serious injury, yes.

Q. It went across your desk. Is it for you, then, to sign off on, ultimately, that it's not an Anglo American HPI?

A. I remember being notified of the incident. In the end, it would go across the SSE, the head of the undergrounds, and possibly through my head of safety. I'm not sure in this circumstance whether he would have looked at it.

Q. Do you accept though, Mr Mitchelson, that a conservative approach should be taken in the interpretation of what falls within your categories 4 and 5 to ensure that there isn't under-reporting of Anglo American HPIs?

A. I believe we have to have a very diligent process and we have to make sure that people are applying the principles consistently across every single mine site and that - you know, the last thing I want is an under-reporting of an HPI or under-reporting of any incident or hazard across my sites.

In this particular case, the LFI should have - well, would have occurred, and learnings from that would have

1 been developed and shared across the business. So from
2 a safety perspective, I'm confident that we did the right
3 investigation for it. From a reporting perspective, there
4 is the potential risk we didn't report this through the
5 Anglo system, or through an Anglo HPI, but we would have
6 still done the same learning from incidents investigation.
7

8 Q. You said - and I don't want to pick you up too much on
9 words, and correct me if I'm wrong, but you said it would
10 be shared across the business. But earlier in your
11 evidence, you said that in relation to a DNRME HPI that
12 doesn't become an Anglo American HPI, it stays on site in
13 terms of those learnings from incident?

14 A. Yes. When I say "across the business", I should
15 clarify and be more careful. It does - the learning from
16 incident does happen at site. I would have to look to see
17 if this was one of the incidents that got raised through
18 our significant incident teleconference. I don't know if
19 it was or was not, but this would be a typical one that
20 I would expect to see there.
21

22 Q. You would have to accept this, Mr Mitchelson, that
23 Grasstree mine is being promoted internally within Anglo
24 American as having no HPIs in 2019?

25 A. Yes.
26

27 Q. And a factor in that is how Anglo American HPIs are
28 categorised; you would agree with that?

29 A. Yes.
30

31 Q. And that this is an example of that categorisation
32 such that Grasstree has the benefit of no HPIs in 2019?

33 A. Yes.
34

35 Q. Mr Operator, if I can take the witness to
36 AAMC.001.031.0044. It's the second page of that document.
37 I should say before we move on that this is a monthly
38 report for June 2020, and what does "S&H" stand for?

39 A. Safety and health.
40

41 Q. Then if we move to the second page, we have "Met Coal
42 Safety Overview Summary".

43 A. Yes.
44

45 Q. And noting that the Met Coal business recorded no HPIs
46 during June and that "Grasstree continued with over
47 17 months and Exploration of over 13 months HPI free". So,

1 again, you would agree with me that you are promoting
2 Grasstree within that safety overview of the fact that
3 Grasstree has no Anglo American HPIs now for over
4 17 months?

5 A. It does come through in the document as a recognition.
6 It certainly isn't the focus of the conversation in dealing
7 with Grasstree.

8

9 Q. Again, there is no reference in that document to
10 DNRME HPIs?

11 A. No, there is not, although some of the LTIs - lost
12 time injuries - and some of the HPIs will be departmental
13 as well. But it's not --

14

15 Q. But at least in relation to Grasstree that's not the
16 case, in terms of the 55 that were reported to the DNRME in
17 2019?

18 A. True, yes.

19

20 Q. Again, if we can go to 0049, Mr Operator, you record
21 under "Grasstree", "Number of HPIs year to date", "Zero";
22 and "Number of days since last HPI", "549"?

23 A. Yes.

24

25 Q. In evidence today - and I may have miscalculated -
26 I counted three times when you referred to these mines as
27 "my sites". It looks good for you, doesn't it, that there
28 has been 549 days at Grasstree since the last HPI?

29 A. I don't use it, I guess, in that context. There is
30 a case there that obviously does warrant a review and will
31 warrant a review as to whether or not that's classified.
32 Ensuring that our mines are not having a large volume of
33 incidents that can cause a fatality is something that we're
34 very closely watching. This isn't necessarily a measure
35 of, I would say, success for me. It is one of the many
36 measurements that we look at in the business to understand
37 our safety performance. It's not all, but it is one.

38

39 Q. Having it as one - and clearly a lot of time is taken
40 in presenting or preparing all of these documents - and
41 having a focus on things such as "it has been over
42 17 months", "been 549 days", does it create the potential
43 for under-reporting of HPIs? And I'm talking about Anglo
44 American HPIs here.

45 A. I don't believe it does. I believe the incidents are
46 reported, and we do have a reporting culture across all of
47 our sites, and I believe the incidents will be reported.

1 I think - you know, you've shown a situation where we'd
2 have to look at the categorisation of that as to whether or
3 not it should have been an Anglo HPI or not an Anglo HPI,
4 but there isn't a drive to push that to zero. I want to
5 know about the incidents, and that's my focus with all of
6 the sites, to ensure we have those incidents.

7
8 Q. When you say "there isn't a drive to push it to zero",
9 I suggest to you that the way you categorise Anglo American
10 HPIs at levels 4 and 5, there should be?

11 A. You do not want an incident happening that
12 legitimately could result in a fatality.

13
14 Q. You did answer Mr Hunter this morning, though, that -
15 you made the point that the HPIs had reduced from 40 to 13
16 at a particular mine as that being a positive.

17 A. It was 40 to 30 - or 13 across the whole Met Coal
18 business.

19
20 Q. Sorry, 30 not 13?

21 A. Thirteen - sorry, 40 to 13 across the whole Met Coal
22 business, and, yes, it was cases where, back in 2013 or
23 2014, where we were having 40 of an incident that could
24 have caused a potential fatality. So the reduction of
25 those is good. No intent to - and from a reporting culture
26 and an incident reporting culture, they need to be
27 evaluated appropriately. By miscategorising them it is not
28 helping the business.

29
30 Q. It's certainly not helping the safety performance of
31 the business; do you accept that?

32 A. Yes.

33
34 Q. Mr Operator, can we go to 0114 of that same document.
35 Can we focus in on the "Observation" column, but the second
36 entry in that "Observation" column. This was at Grasstree,
37 and it was a critical control deficiency sign-off, and it
38 mentions that there is an HPI due to layering and high gas,
39 over 2.5 per cent, and under that it says:

40
41 *Document review for SWP.GTM.177 --*

42
43 I take it that is a safe work plan?

44 A. Yes, it should be. Generally, that's the terminology.

45
46 Q. And:

47

1 ... to ensure it is clear enough how to
2 treat boreholes ...

3

4 because they weren't treated properly, if you read the
5 above paragraph. And it says:

6

7 ... (it is very clear) and crews have been
8 counselled yet again on correctly grouting
9 or hosing over holes ...

10

11 Does that wording suggest that human error is solely being
12 blamed for what occurred?

13 A. You could interpret it that way. I'm not across this
14 incident specifically as to what occurred and what the
15 corrective actions were around it.

16

17 Q. Because there's a danger, isn't there - and no doubt
18 you would have read Dr Brady's report --

19

A. Yes.

20

21 Q. -- in relation to using human error as a justification
22 for failures?

23

A. Yes.

24

25 Q. Because then you're not looking at the systems behind
26 that, and of course humans are also fallible?

27

28 A. Yes. No, I would agree, the causal factors have to go
29 far beyond the human behaviours only - it's too convenient
30 to stop there - and in this case, what is the long-term
31 strategy for fixing this.

31

32 Q. I'm going to move on to the methane document relating
33 to Grosvenor. Mr Operator, it's AAMC.001.031.0147.

34

35 I think there's an _U version as well that's in fact
36 unredacted. You were taken to this document this morning
37 by Mr Hunter as well.

37

A. Mmm-hmm. Yes.

38

39 Q. You'd agree, wouldn't you, that under the heading
40 "Purpose", there is absolutely no mention of safety as the
41 purpose for considering the gas and strata management
42 system at those two mines?

43

44 A. It's not directly stated in the "Purpose" statement,
45 but it is by nature inherent that we have to manage gas to
46 be safe in order to deliver this.

46

47 Q. I suggest to you that when you read this document in

1 its entirety, it seems that the purpose is, as it states,
2 to eliminate unscheduled delays, and in order for there to
3 be an opportunity of reaching the 24 million tonnes per
4 annum at those two mines.

5 A. Yes, that is the purpose of the work, and in order to
6 do that we needed to manage gas differently, to make it in
7 the safe zone, to stay within the regulatory environment
8 and within a safe environment. Production and safety, in
9 all of these pieces of work, can never, ever be separated.
10 They have to go together. I cannot run a productive mine
11 without being a safe mine, and we will never achieve any
12 production targets without dealing with the safety issues.

13
14 Q. Mr Hunter already took you to the bottom paragraph of
15 that same page, where it talks about "taking a blank sheet
16 of paper", to essentially start from scratch, is what it
17 seems to indicate.

18 A. Mmm-hmm.

19
20 Q. But when one considers the persons who are on this
21 committee, you haven't included - and I say "you", because
22 you're part of that steering committee; you're the chair of
23 the steering committee - the SSE of the two particular
24 mines, the underground mine manager at the two particular
25 mines, or the ventilation officer at the two particular
26 mines. I know it's a long question, but I'm getting there.
27 Because you're aware that there are contract owners in
28 terms of principal hazard management plans?

29 A. Yes.

30
31 Q. And in particular in relation to ventilation and gas
32 management, that that falls to site-specific statutory
33 officials?

34 A. Yes.

35
36 Q. Yet when you're starting from scratch, you haven't
37 included, in gas management and strata, those site persons
38 who are the statutory holders, have you?

39 A. They are not part of this, the steering team,
40 directly. The team that's been pulled together for this,
41 and I guess there's two components to this - this is
42 redesigning our business processes around it. It is not
43 getting at the statutory responsibilities within the
44 context of the Act. Those have to stay - stay on site and
45 won't be changed.

46
47 This work is really focused on how we analyse data,

1 how we actually organise our work to do our gas modelling
2 properly - in the case of gas contents, what's the gas
3 drainage strategy. All of this is looking at the processes
4 to be able to improve our processes from what they are
5 right now to be more effective in our gas management. In
6 the end, that process improvement will involve the site and
7 will be reflected in the PHMPs and the regulatory
8 requirements at the site.

9
10 Q. In that answer, you said that it was in relation to
11 the business processes.

12 A. Mmm-hmm.

13
14 Q. Mr Operator, if we can go to "Operational Planning" on
15 the second page of the document, Mr Hunter already took you
16 to the third dot point.

17 A. Yes.

18
19 Q. I suggest to you it's more than business processes to
20 do what should be obvious, that a longwall block will only
21 be deemed ready for development once the structure
22 requirements, gas and strata as well, are approved and at
23 the appropriate level - that's not the business processes;
24 that's fundamental safety processes, isn't it?

25 A. Yes, and it exists today in the business.

26
27 Q. You've said that twice, too, in your answer this
28 morning and now.

29 A. Yes.

30
31 Q. You've said it exists today both times, "as we're
32 sitting here now", you said this morning. Is that to
33 differentiate from the fact that it didn't exist
34 three months ago?

35 A. No. It - no. It's existed, well, certainly since
36 I've been here and in existence the whole time. It's a
37 standard safety process and safety control to have the risk
38 assessments done, the PHMPs, the secondary workings
39 document review. So this isn't a recent occurrence. The
40 intent of this is to find a way to do it better and more
41 effective.

42
43 Q. Are you saying, then, it's an unfortunate choice of
44 words in the third-last line under "Operational Planning"
45 to say that it "will only be deemed ready for development",
46 talking in the future tense?

47 A. Yes, yes, it's a poor choice of words because it does

1 exist today and it has, as I say, for a number of years,
2 certainly since I've been here. And under the Act, they
3 cannot --

4
5 Q. It says in the second-last line, where the
6 "requirements are approved at the appropriate level". You
7 don't specify what that level is. Is the level at Anglo
8 American for approval site specific or is it governance
9 specific by persons such as yourself in Brisbane?

10 A. Approval levels will - the regulatory environment and
11 the regulatory accountabilities that are clearly defined
12 are at that site level, and we comply to those in every
13 case.

14
15 Part of managing the overall business, there will be
16 discussions that will happen back and forth between site
17 and, for instance, our technical group in Brisbane that
18 will be working through alternative solutions, ideas, the
19 requirement to challenge one another to come up with the
20 best solutions and the best opportunities for the business
21 or to manage the risks in the gas and the strata. But
22 ultimately those are rolled back out to the mine site and
23 put through the safety and health management systems, the
24 PHMPs.

25
26 Q. You have this technical division, though, don't you,
27 which operates out of Brisbane?

28 A. Yes.

29
30 Q. And I'll take you to another document a little bit
31 later, but it has ownership of particular critical hazards,
32 being within that technical division; you'd agree with
33 that?

34 A. Critical hazards?

35
36 Q. It appears that there's a distinguishing in Anglo
37 American between the technical division and then site,
38 statutory officers. Do you agree with that?

39 A. The technical division is not a statutory position.
40 It's one of my key management areas to be able to assess
41 the technical work and complete technical work for our
42 business that may have a longer-term impact or may have
43 direct site impacts.

44
45 Q. The question is looking at where these risk assessment
46 decisions are being made: are they being made by the
47 statutory officials or are they being made by the technical

- 1 division in Brisbane?
- 2 A. Ultimately, the final decision will be by - through
3 the Act and through the technical people on site, statutory
4 holders on site, not without challenge from the Brisbane
5 office and the Brisbane technical team.
6
- 7 Q. Mr Operator, if we can bring up AAMC.001.031.0152.
8 This is another document you were taken to this morning.
9 This is another project, this one that you assigned to
10 Glen Robinson, who you said was the head of projects?
- 11 A. Yes.
12
- 13 Q. It's in relation to the longwall and the moving of the
14 longwall, again with the aim - and correct me if I'm
15 wrong - of delivering the 24 million tonnes per annum
16 production?
- 17 A. Yes, contributing towards it, yes.
18
- 19 Q. When you look at the steering team for this project -
20 and it's on the third page, Mr Operator, at the bottom. If
21 we can go up a little bit more, you can see there now that
22 you have the steering team of yourself and four other
23 persons.
- 24 A. Mmm-hmm. Yes.
25
- 26 Q. The head of safety isn't one of those persons, are
27 they?
- 28 A. No, they're not.
29
- 30 Q. And that's even though you are, for the purpose of
31 this task, determining the movement of the longwall in
32 production?
- 33 A. No, this would be movement - the purpose of this is
34 movement between longwall panels. So when we're finished
35 a panel, it's moving the longwall to start the next panel.
36 It's not --
37
- 38 Q. To start the next panel?
- 39 A. To start the next panel.
40
- 41 Q. So determining when one should be in development?
- 42 A. No. No, this is - so as - we have two sets of
43 longwall equipment, with the exception of only one set of
44 supports. So when you finish one panel, you have to pull
45 all of those supports, anywhere up to 150 of these, move
46 them from one panel to start the next panel, before you can
47 mine. So this is about the physical movement and time that

1 it requires, by the time you finish one panel and the
2 equipment is installed and ready to go on the next panel.
3 So it's about physical movement, and that's the purpose of
4 this.

5
6 Q. It again relates to the two mines that have the
7 acronym "MG"?

8 A. Yes.

9
10 Q. Again, you haven't included in the steering team any
11 person from the mine sites themselves?

12 A. At this stage, some of the people down at the bottom
13 have been involved in the mine site. The key to this is
14 developing the program and the opportunities, and then that
15 will be rolled out through the actual mine at a later date,
16 but the work is done at this level through a separate team
17 to develop what is the opportunity and how can we do this
18 50 per cent faster, which was the target.

19
20 Q. Given that you recognised that the ultimate statutory
21 responsibility rests with persons on the mine site --

22 A. Mmm-hmm. Yes.

23
24 Q. -- you would have to foreshadow a scenario where
25 persons on the mine site then would not agree with what is
26 being proposed?

27 A. Yes.

28
29 Q. Have you ever had that occur and you've been told,
30 "No, we're not satisfied. We're not going to do that"?

31 A. I've never come into a situation where we haven't come
32 to agreement. There are challenges, there's disagreements,
33 and that's part of the work we do, to challenge one another
34 to come up with the best alternative. In the case of this
35 in particular, if we have a project plan, "Here's what you
36 can do", that would have to go to the site, it would have
37 to go through the full change management, risk assessment
38 process, and support by the site that this can be
39 implemented.

40
41 Q. Do you think that one of the reasons why there has
42 been agreement reached is because the persons on site
43 consider that it's the persons off site that are actually
44 making the decisions, and they just have to agree with
45 them?

46 A. No, I don't believe that is the case.

47

1 Q. If I can take you, then - and I'm going to take you to
2 the evidence of the underground mine manager at Grasstree.
3 Mr Operator, it's TRA.500.002.0001 at 0099. The
4 underground mine manager for Grasstree was being asked
5 questions in relation to the location of the 243A sensor.
6 Do you know what I mean by that?

7 A. Yes.

8
9 Q. Starting at line 14, he detailed that there was the
10 offsite team that was formed regarding the new regulations?

11 A. Yes. I remember this - I remember Kelvin saying this.

12
13 Q. If I can then take you to 0102, at line 10 to line 18,
14 he said that Mr Britton and the technical people and a team
15 that he had assembled met to discuss the issues. "So there
16 were two processes", and what he meant by that was site and
17 technical?

18 A. Yes.

19
20 Q. That "we" as in on-site had a Plan B in that they
21 would --

22
23 MR HOLT: That has been read wrongly, I'm afraid.

24
25 *... including the technical head, some site*
26 *people to meet with and discuss these*
27 *issues.*

28
29 That has been paraphrased in a way that is misleading in
30 respect of the very issue that is being raised, Mr Martin,
31 and I would ask my friend to put it properly.

32
33 MS HOLLIDAY: Q. We can go through what is there, then,
34 so there can be no misinterpretation. "There were some
35 site people to meet with and discuss these issues", "two
36 processes" --

37
38 MR HOLT: No. It was describing the whole group, and my
39 friend just picks it out as if it is two separate
40 processes, which it isn't, and it should be put
41 accurately..

42
43 MS HOLLIDAY: Q. I will read the whole sentence:

44
45 *... Mr Britton, and technical people and*
46 *a team that he has assembled, including the*
47 *technical head, some site people to meet*

1 *with and discuss these issues. So two*
2 *processes were occurring in parallel.*

3

4 He speaks about plan B, "We had a plan B", and how that
5 plan B would operate and:

6

7 *A. Ultimately, we went with what was*
8 *decided, yes, at the higher-level meetings.*

9

10 So do you accept that that's an instance where Mr Britton,
11 being off site, had formed a view in relation to the 243A
12 sensor issue, and that was what was decided on site to be
13 the decision?

14 A. Being aware of the circumstances, I think it's being
15 mischaracterised a little bit as to what the meetings were
16 and the discussions. It was a broad team - technical
17 people from the Brisbane office, it was technical people
18 from site; it also had all of the SSEs in this
19 conversation. And that decision wasn't made unilaterally
20 by Mr Britton; it was made in consultation with all of the
21 SSEs, and the SSEs aligned to the action going forward.

22

23 Kelvin may not have been aware of those conversations
24 and the process that was being followed at the time, but
25 the SSE, in this case at Grasstree, Damien, was involved in
26 these conversations and actually was part of that team that
27 ultimately made the decision. So it wasn't unilaterally
28 made by Mr Britton.

29

30 Q. For completeness, I should take you to another part of
31 the evidence, and it may be that your position is the same
32 in relation to it, but this was explored further, and it's
33 TRA.500.003.0001 at 0010. This is under examination by
34 Mr Crawshaw, starting at about line 6, and at line 9:

35

36 *Q. Do you know who was in the*
37 *higher-level group that you talk about?*

38

39 The answer is:

40

41 *A. There were a number of people ...*

42

43 But he knew that it was Glenn Britton and Les Marlborough.
44 He was asked the position of Mr Marlborough, this is line
45 25, and he gave the answer of Mr Marlborough's position at
46 Aquila mine.

47

A. Yes.

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Q. The question was:

Q. Ultimately they made the decision in relation to this matter, did they?

The underground mine manager's answer was:

A. I believe so, yes.

Then the question:

Q. They don't hold any statutory position at your mine, do they?

And the answer was:

A. No, they don't.

Are you saying the underground mine manager wasn't aware of the process by which the decision was made because it didn't necessarily involve him?

A. I can describe the process that took place, which is what I've said. Mr Britton and technical people and the SSEs were involved in making this decision, and it was a joint decision in alignment between all the SSEs that decided to take the action that we took on the 243A sensor. And Kelvin may not have been aware of the discussions that were happening.

Q. If I can take you, then, if you're talking about the technical division versus the site division, to a document that's AAMC.001.028.0140. This is the document that I was speaking of earlier. What does "GTS" stand for in the top left-hand side?

A. It's "Global Technical Standards", so Anglo American sets standards for across all of its businesses to be applied.

Q. If we can focus on the "Prevention of Underground Gas and Coal Dust Explosion Standard", which is about number 10 there, you can see that the department owner is "Technical". Does "Technical" mean the division that operates out of Brisbane?

A. It will belong to the technical group out of Brisbane. From a Met Coal business unit perspective, it would be the technical group.

1
2 Q. And the Met Coal champion is a person based in
3 Brisbane as well?

4 A. Bharath, yes, he's based in Brisbane.
5

6 Q. Then you have the individual mine champions, and the
7 one for Grasstree is nominated as the underground mine
8 manager?

9 A. Yes.
10

11 Q. So in terms of where risks are identified in Anglo
12 American, given the standards, are the risks identified at
13 the corporate level or the site level?

14 A. In this case, these are standards, so what's happening
15 quite literally as we speak, in the fourth quarter of this
16 year, is all of these standards will go through a site
17 assessment, and the site will assess themselves against
18 these standards and look for gaps and look for missing -
19 areas which we do not comply to those standards. It
20 happens at the site level. And then these would - the
21 standards inform your PHMPs, the SOPs in particular, and
22 will inform the documentation for the business, or for the
23 site.
24

25 Q. As the CEO, are you satisfied that the statutory
26 owners, pursuant to the regulations, are making the
27 necessary decisions as per the legislation?

28 A. Yes, I am. The processes that they go through - and
29 I've seen that certainly in action over the last year in
30 updating of PHMPs, standard operating procedures, yes,
31 procedures, the risk assessments that go into it, the
32 critical control work that we've done that now will update
33 the PHMPs again - they absolutely own that work and I'm
34 confident of the quality and that they take accountability
35 for that.
36

37 Q. Do you accept, though, that there could be room for
38 improvement in relation to the cohesiveness with which the
39 two groups operate? Giving you an example, you've got the
40 gas management project that's being undertaken, starting
41 from scratch, yet you haven't included the relevant
42 underground mine managers in the committees of that
43 important work.

44 A. Yes, the intent is to - and it doesn't come through in
45 the document - as far as the working group that actually
46 works on this has been working closely with sites to design
47 the process. So there's a team underneath it - this was

1 the original scoping document - that is communicating with
2 site on a regular basis, both with the technical manager,
3 which will include the ventilation officers and ventilation
4 superintendents there, to inform this work. So it may
5 appear on paper that we're ignoring them or shutting them
6 out. That's absolutely not the case. Their input is
7 critical to design the process to be the most effective
8 possible.

9
10 Q. And indeed ultimately it has to be, doesn't it, given
11 that they're the contract owners of the gas management and
12 ventilation?

13 A. Yes. Nothing will change on that site unless it goes
14 through the proper statutory controls and processes. So if
15 it's a change to the PHMP around explosions, it's got to go
16 through that process with proper risk assessments, the
17 proper sign-offs at site, and then the relative standard
18 operating procedures or TARPs need to be created out of
19 that. So it follows the statutory process.

20
21 Q. Mr Hunter asked you questions this morning in relation
22 to the 10 gas exceedances that happened in around July at
23 Grosvenor.

24 A. Yes.

25
26 Q. And you said that you raised that with the head of
27 underground.

28 A. Yes.

29
30 Q. You didn't raise it, though, with the head of safety?

31 A. The head of safety was aware of it as well. My
32 primary contact was the head of underground to understand
33 what we were going to do to change it and address the
34 issues.

35
36 Q. That might address the immediate issues, but in terms
37 of learnings from those incidents and also reducing risks
38 to an acceptable level in terms of the safety perspective,
39 isn't it important to involve the head of safety in matters
40 concerning gas management?

41 A. The head of safety would have been aware, because all
42 of those - the same way I was aware of it, all of the
43 information flows through there. The learning from
44 incidents is around the technical matters as to how we deal
45 with the immediate issue, as you pointed out, but also how
46 do those technical solutions fit into the technical group
47 and working with the sites to come up with a solution

1 that's going to solve the problem permanently.

2

3 Q. I only have one final document to take you to.
4 Mr Operator, it's AAMC.001.029.0016. This is the gas
5 management workshop. You referred to it as being one of
6 two workshops that were conducted at the end of last year
7 particularly in relation to gas.

8 A. Yes.

9

10 Q. There were obviously a number of persons present, and
11 I recognise that not everyone can attend a workshop.

12 A. Yes.

13

14 Q. But again, isn't there room for improvement in terms
15 of the people that are attending such workshops? You don't
16 have the head of safety as having attended.

17 A. Yes.

18

19 Q. You also don't have the ventilation officer, who
20 obviously owns the ventilation principal hazard management
21 plan in relation to Grasstree?

22 A. Yes. Yes, and from the context of not having the
23 manager of safety there, this was a very technical project
24 related to gas management. The head of safety could be
25 there, but it wasn't one of the critical people we wanted
26 there. As far as the Grasstree mine, I can't speak for the
27 invite list, possibly the ventilation officer wasn't
28 available, but having representatives from each one of the
29 sites, including the technical service managers in each one
30 of those areas, and somebody associated with the gas and
31 ventilation management in the area was critical, as well as
32 providing those four external experts, in helping us work
33 through some of these challenges.

34

35 Q. One of the witnesses that's going to give evidence
36 later in the week speaks about the importance of an
37 improvement by involving experts earlier in looking at gas
38 management, and here it shows that you have involved
39 invited guests, such as Roy Moreby, to speak.

40 A. Yes.

41

42 Q. But again you said you weren't sure of the invitation
43 list, but the SSEs of each of those mines aren't on the
44 list of attendees, are they?

45 A. No, they are not.

46

47 Q. Given that you're reviewing past, current and

1 potential future gas management issues, don't you see it as
2 important that the SSEs, as the ultimate contract owner of
3 the safety and health management system, have an
4 understanding and benefit from the expert learnings as
5 well?

6 A. They could be included in this. The intent of this
7 session - the purpose is down there. It was really
8 a workshop to go through understanding the issues and
9 looking for opportunities to resolve those issues. No
10 decisions were being made out of this work. Those
11 decisions - any decisions or recommendations would go
12 through to the SSEs through the respective channels to be
13 able to, again, ensure that they're actually following the
14 statutory requirements through here. And there would be an
15 opportunity, as that recommendation comes forward, to have
16 discussions and challenges and further clarification for
17 this. The intent of this was having the best gas experts
18 we could find, with the gas experts and technical people
19 from the sites, to get the most robust conversation and
20 challenge we could.

21

22 Q. One would hope that at Grasstree the underground mine
23 manager would be one of those persons, though, that would
24 be au fait with the gas management issues at the mine?

25 A. Yes, and I think in the case of Grasstree, having
26 Tim McNally there as the technical services manager,
27 obviously those two work very, very closely together and
28 would know intimately all of the gas issues. So I'm
29 confident that the underground mine managers were well
30 represented from their perspectives and the challenges
31 through the groups - group we had at this session.

32

33 MS HOLLIDAY: I have no further questions.

34

35 THE CHAIRPERSON: Thank you. Mr Holt, will you be some
36 little time?

37

38 MR HOLT: I will be longer than we have left in the day,
39 but I'd like to start, if I may?

40

41 THE CHAIRPERSON: Yes, by all means.

42

43 <EXAMINATION BY MR HOLT:

44

45 MR HOLT: Q. Mr Mitchelson, I'm sorry, you're coming
46 back tomorrow, but can I deal with a couple of issues,
47 bigger-picture issues, at the outset. Many of the

1 questions that you were asked, particularly I suppose just
2 now by our learned friend Ms Holliday, seemed to be
3 premised on the idea that there might be a tension between
4 safety and production. You'll understand that proposition?

5 A. Yes.

6
7 Q. Can you explain from your perspective and from Anglo's
8 perspective how you see the relationship between safety and
9 production, and we'll do this specifically in the context
10 of the Burning Ambition targets, but at a group level, at
11 a philosophical level, what do you see the relationship as
12 being?

13 A. For a fundamental principle across all of Anglo
14 American, certainly within Met Coal, it is safe production.
15 The two are a balance. The two aren't a trade-off. They
16 go hand in hand together.

17
18 Q. Can you explain why that's so?

19 A. I think I may have mentioned it earlier today. If you
20 look at it from a planning perspective, which is obviously
21 one of the main focus areas that we're working on through
22 our transformation program, planned work is 70 per cent
23 safer and 30 to 40 per cent more cost effective. So in
24 that context, driving the safety performance will drag the
25 production performance. A safe mine is always a productive
26 mine. That's a bit of a mantra inside of Anglo American
27 and certainly something that I've seen in working at
28 a multitude of mine sites.

29
30 Q. I think you gave us a practical example earlier, but
31 perhaps if we can use it in that context, when there was
32 the move to the new longwall in Grosvenor, you described
33 there being in fact a reduction in production targets or
34 production planning around that?

35 A. Yes.

36
37 Q. Can you explain how that decision-making occurred?

38 A. As part of our business planning process, the sites
39 will develop their preliminary business plans. We
40 consolidate that and look at it across Met Coal with the
41 GMs, commercial managers and technical managers. We have
42 workshops to actually go through the risks and understand
43 what's in that plan. Going through it and really working
44 through the details with the site, understanding the strata
45 challenges that were going to be there - we experienced
46 those on 103, we knew they were going to come through again
47 on 104. Based on the geological data we had, we knew we

1 had gas challenges in 103, and again when we were entering
2 the panel, we knew we were going to have those as well. We
3 had mitigation strategies around gas drainage, again going
4 from 50 to 25. We had gas skids that were going to be on
5 order, but they weren't going to be there until the June
6 time frame. So we consciously made a decision - Grosvenor,
7 in this same section in the previous panel, did probably
8 about 135,000 tonnes a week. We consciously made
9 a decision to drop them to a budget target of
10 100,000 tonnes a week.

11

12 What we didn't want is the mine to be pushing
13 themselves over and above the capacity, either for strata
14 management and/or gas management. So it was a decision we
15 made to derate the production levels and the expectations
16 to manage the safety.

17

18 Q. In that sense, what would be the point at which you
19 would then make a decision to up those production targets
20 again in the context of gas management and strata
21 management?

22

23 A. On a regular basis, and this happens on a monthly
24 basis, we look at what is the risk profile going forward.
25 So we would not have been pushing, and we don't push, the
26 production rates until we're confident there has been
27 a change in the risk profile or the productivity of certain
28 projects potentially that we're working on, but that has to
29 be proven and demonstrated before we would actually drive
30 for a higher production level.

31

32 Q. I guess on a similar topic, and just recognising the
33 time limitations today, again, and I suppose in asking this
34 question I might be suggesting a distinction between safety
35 and production - but the current environment is pretty
36 tough financially, I imagine, in terms of availability of
37 capital for investment?

38

39 A. Yes, it is, very.

40

41 Q. And availability of capital for projects?

42

43 A. Yes, it is.

44

45 Q. Would you explain to the Board, please, what approach
46 Anglo has taken to the availability of capital and funds
47 and any cuts that might be being made in the current
environment on safety initiatives versus other projects or
operations that might exist?

48

49 A. Across Anglo American - material capital reductions.

1 I think that was announced in the first half results. From
2 a Met Coal perspective, we're part of that. As a business,
3 we've cut about 25 per cent of our total capital budget for
4 2020. And the rule is very, very clear: we will not touch
5 any of the safety capital. So the safety capital has been
6 ringfenced and it's the focus - it's the first capital that
7 we allocate in the business, and we don't touch that.

8
9 Q. Can we be clear about that. Is that a decision made
10 at an Anglo American level, at a Met Coal level, at a site
11 level or at all of those levels?

12 A. It's made at all of those levels, and if there's
13 safety capital that comes up, even in the tough
14 circumstances we have right now, we will fund the safety
15 capital.

16
17 Q. So let's give an example of that. We heard, as you
18 would know, in the last week or two about Grasstree and
19 Moranbah North, as a result of the learning from incident
20 process, which we'll talk a little more about tomorrow -
21 but as a result of the learning from incident process, it
22 was identified that goaf drainage capacity needed
23 improvement. You would be aware of that?

24 A. Yes.

25
26 Q. We've heard there was effectively an immediate
27 injection of capital funds to fund additional compressors
28 and then blowers and other strategies longer term?

29 A. Yes.

30
31 Q. I guess just perching on that issue for a moment, from
32 your perspective how do you deal with requests like that?
33 How are they seen? There are obviously significant budget
34 implications, but how do you make those decisions?

35 A. The business case, the documentation will be developed
36 at site. The general manager has certain authority levels.
37 If it falls within that, the general manager will make that
38 call. In many of these cases, if it's an out-of-budget
39 expenditure, their approval level is fairly low, then that
40 pops up to the Met Coal executive level where we have
41 something called the investment review committee. So we
42 review any capital request through that committee.

43
44 The committee meets once a month, but in circumstances
45 like this, we can have an emergency circular resolution,
46 which would be the case for the Grasstree incident, that
47 they needed approval for this as soon as possible, and so

1 instead of waiting for the next monthly meeting, we get the
2 documents and we basically approve it through a circular
3 resolution online.

4
5 Q. Is that, as you understand it, what happened in
6 respect of the --

7 A. As I understand it, that's what happened in the
8 context of Grasstree.

9
10 Q. Again, if that issue arose again now, notwithstanding
11 the general cuts that are occurring in the current
12 financial circumstances internationally, would you envisage
13 making the same kind of decision again?

14 A. We would make the same decision again.

15
16 Q. You were being asked some questions by Ms Holliday
17 about the very interesting question of the relationship
18 between individual sites, where under the Queensland
19 regime, the statutory obligation sits with the SSE and
20 indeed other role-holders on the site, and the fact that
21 you have the Met Coal business sitting in Brisbane,
22 together with Anglo American internationally.

23 A. Yes.

24
25 Q. Can you explain for the benefit of the Board, given
26 that you sit in charge of the middle bit of that, if I can
27 put it that way, what you see as being Met Coal 's role and
28 Anglo American's role in supporting site to make the
29 decisions that must be made on site as a matter of statute?

30 A. From a Met Coal perspective, we're accountable for the
31 overall managing of the business - set the business plan,
32 set the strategies, look at the priorities of the business.
33 This is all done in the context of and consultation with
34 the sites as well.

35
36 In the case of a really key role for the Met Coal
37 business in the Brisbane office is to provide, we call it
38 functional expertise. The people we have in Brisbane
39 should be the experts in their respective fields and should
40 be able to provide advice and challenge to the sites. They
41 don't have the decision-making authority, but they do have
42 that technical expertise or functional expertise to be able
43 to challenge sites to ensure that we're actually making the
44 best decisions possible for that site and for the overall
45 Met Coal business.

46
47 Q. When you talk about that functionality, we've heard

1 about the technical services area, which is under the
2 leadership of Mr Rocchi; is that correct?

3 A. Yes.

4

5 Q. He's a former Chief Inspector of Mines?

6 A. Yes, he was a former chief inspector, yes.

7

8 Q. In terms of the kind of support that that group gives,
9 how significant is it to the SSEs and the local mines?

10 A. They provide a very valuable resource. Particularly
11 the topic being gas management, you've got two people that
12 work in Luca Rocchi's group that are probably some of the
13 world-renowned experts on gas management. The complexities
14 of the issues that the site is trying to deal with can be
15 extremely complex, and that team is the critical resource
16 to be able to resolve some of these issues. The workshop
17 that was identified there, that was run by the technical
18 group out of Brisbane, and bringing people outside of our
19 business as well, to provide the support and the solutions
20 to sites.

21

22 Q. I was going to ask about that, because there seemed to
23 be some criticism of the invitation list or at least those
24 that ultimately attended that workshop. Given that you've
25 explained that you have some world-renowned experts already
26 in that technical team on gas management, why did you see
27 the need to bring in external experts to come and be part
28 of that process, as well, from outside Anglo completely?

29 A. One of the things I think across the Met Coal
30 business, we're always looking for the best ideas and the
31 best expertise. In this case, yes, we have the expertise
32 internally, but for something as complex as gas management,
33 with the number of factors in there, we wanted to have an
34 additional set of eyes and ideas and support to be able to
35 build the strategies and look at the challenges and what we
36 need to do. And we've done in this other areas around
37 strata as well, where we do have good strata expertise and
38 geoscience expertise, but we will go out and get another
39 opinion to give us more information, to challenge our own
40 internal thinking.

41

42 Q. In terms of the availability of expertise in Brisbane,
43 is that just intended to be reactive or is it also partly
44 about identifying further opportunities, I guess
45 particularly using technological advancements?

46 A. Yes, and there's two components to it. Obviously if
47 there are issues on site that are immediate, this team is

1 mobilised to go help on the immediate issue, on the urgent
2 stuff that's happening, but a lot of their primary focus is
3 really around the longer-term and strategic issues as to
4 how do we improve the business? These will be things that,
5 again, will take that broad-brush expertise and are trying
6 to change the way in which we do business, and whether that
7 be technology or some of our business processes, our
8 modelling - you know, in the case of gas, one of the things
9 that this team is doing, in conjunction with another group,
10 is - gas modelling is probably one of the most complex
11 things you can find in the world. There are not too many
12 people that can do it. We did a piece of work in 2019 on
13 using data analytics and data science for cavity
14 prediction. That took six different databases and actually
15 created algorithms and learning processes to actually
16 predict strata reaction, and we use that at Grosvenor mine.

17
18 That team is now building - well, within Met Coal, I'm
19 building a data analytics team. One of the first
20 priorities from that team is I want a gas analytics team in
21 there to start building better gas models that can take
22 into account multiple databases and understand the
23 variations and variabilities that can happen in a normal
24 mining environment.

25
26 So this is the type of work that those groups in the
27 functional centre do. Can't expect a VO or even
28 a technical services manager at site to be able to dedicate
29 the time and resources to that, but we've got to do that
30 work on behalf of them.

31
32 Q. Just one final topic for the end of the day. You've
33 been taken, during the course of questioning mainly by our
34 learned friend Mr Hunter and our learned friend
35 Ms Holliday, to some lines and small parts of various
36 documents. You've been involved in that process for
37 a number of hours, particularly lines or small parts taken
38 out of memoranda that you've written or that you've
39 approved of.

40 A. Yes. Mmm-hmm.

41

42 Q. In your statement, you've set out, of course in much
43 more comprehensive detail, the actual architecture of the
44 safety and health management system that Anglo has?

45 A. Yes.

46

47 Q. Is that an architecture which only functions when you

1 send a memo or only functions when you receive a phone
2 call, or how is that designed?

3 A. The architecture referred to in the witness
4 statement - it is the way we shape all of our internal
5 Met Coal processes. So the SHE way gives you the overall
6 framework. We develop our own SHE way - I'm not sure if
7 the document's actually attached to the witness statement
8 or not, but there's a SHE way for Met Coal business, and
9 again that's the framework of how we're going to manage the
10 overall safety framework for the business.

11
12 From that, you really start tying together the
13 specific processes around operational risk management,
14 which led to a lot of the critical controls, baseline risk
15 assessments, and feeds into the site processes and the
16 PHMPs, SOPs. It's also looking at using that framework to
17 develop our elimination of fatalities program as well. The
18 risk assessments, I don't want to get into too much detail
19 around our six elements of the elimination of fatality --

20
21 Q. We'll do that tomorrow.

22 A. But that process around the operational risk
23 management, the fundamental principles of leadership from
24 the SHE way, a lot of those principles we built into our
25 elimination of fatality program, and that is the key driver
26 that we use in the business to drive safety within Anglo
27 American.

28
29 Q. In terms, though, of two levels of that architecture
30 as well, there's obviously the safety and health management
31 system, which is an obligation on the SSEs and on the site?

32 A. Yes.

33
34 Q. And then also, as you've noted, SOPs as well and the
35 other underlying documents that are used to manage certain
36 kinds of activities and certain kinds of risks?

37 A. Yes.

38
39 Q. Are you aware - I'm sure you would be - that Mr Gavin
40 Taylor, a former Chief Inspector of Mines, has been asked
41 for the purpose of this process to assess those systems and
42 to assist the Board in that regard?

43 A. Yes, I am, yes.

44
45 Q. In terms of the SHMS, that is, the corporate structure
46 that provides that framework, are you aware that he has
47 described that as being of a high standard?

1 A. Yes, I'm aware it's of a high standard.

2

3 Q. In terms, then, of the SOPs, particularly the SOPs
4 that relate to the longwall, has Anglo got a process of
5 independent audit for those as well? You've brought in, at
6 various stages, independent auditors to look at those
7 processes?

8 A. Yes, through our standard assurance processes, at
9 least every three years we get the ABAS group, which is an
10 independent group, no-one from Met Coal, that comes in from
11 Anglo American, and they will employ third party experts,
12 as well, as they need it, and they will review the SOPs
13 particularly focused on the priority unwanted events in
14 that specific site to ensure critical controls are in place
15 that are reflected down to the SOPs to the right level. So
16 that happens at least every three years, and then there is
17 always a follow-up review after to ensure any findings and
18 any shortcomings have been addressed.

19

20 The other thing we do within Met Coal is, again, that
21 corporate technical team - we have something called the
22 OMS, which is operating management system, which is our
23 standards, and twice a year an independent group from the
24 Brisbane office will go out to the site and go through, are
25 you complying to the standards of that business, and look
26 at the quality in which they're complying to the standards
27 in that business.

28

29 Q. In terms of those SOPs particularly relating to the
30 longwall environment, are you aware that Mr Taylor, former
31 Chief Inspector of Mines, has described those in
32 a statement provided to the Board as being, in his words,
33 "commendable and among the best I have viewed" for
34 Grasstree and Moranbah mines?

35 A. Yes, I've seen that commentary. That was something
36 that we look through on a regular basis through that,
37 again, OMS process, but having the third party to actually
38 look at it is very valuable.

39

40 MR HOLT: Thank you.

41

42 I certainly won't finish tonight, but I don't think
43 I will be more than about 20 minutes tomorrow, Mr Martin,
44 if that gives people a sense of time.

45

46 THE CHAIRPERSON: Thank you. And Mr Jones is right for
47 tomorrow?

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MR HOLT: Yes, no difficulty there.

THE CHAIRPERSON: All right. Thank you. 10 o'clock tomorrow, please.

**AT 4.34PM THE BOARD OF INQUIRY WAS ADJOURNED
TO TUESDAY, 18 AUGUST 2020 AT 10AM**

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